

Horsham District Council Authority Monitoring Report

1st April 2023 - 31st March 2024

Executive Summary

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Executive Summary

- It is a legal requirement for every authority to produce an Authority Monitoring Report (AMR) containing information on its progress towards the preparation of Local Development Documents¹, the details of any Neighbourhood Plans that have been progressed over the monitoring period², the implementation of the Community Infrastructure Levy (CIL)³ and the extent to which the planning policies set out in the Local Plan are being achieved⁴. Production of an AMR enables the effects of planning policy to be monitored transparently and guides where there is a need for a plan to respond quickly to changing circumstances and to implement change where a policy may not be working as anticipated.
- ii) This AMR covers the year from 1st April 2023 to 31st March 2024, and where applicable rolls forward to include more up to date information. For ease of monitoring and use, the AMR has been published in a series of downloadable chapters. This enables each Chapter to be updated as and when information becomes available.
- iii) The Town and Country Planning Act Regulations (2012) require Authority Monitoring Reports to contain information on a range of matters including:
 - Progress made against meeting the timetable specified in the District's Local Development Scheme;
 - Details of all actions taken to meet the Duty to Co-operate during the monitoring period;
 - The annual number of net additional dwellings and gross affordable units delivered each year in the plan period;
 - Details on all neighbourhood development plans and/or neighbourhood development orders;
 - Details on all CIL receipts and expenditure; and
 - Any up to date information the District has collected for monitoring purposes
- iv) The Town and Country Planning Act Regulations (2012) require Authority Monitoring Reports to contain information on a range of matters including:
 - Progress made against meeting the timetable specified in the District's Local Development Scheme;
 - Details of all actions taken to meet the Duty to Co-operate during the monitoring period;
 - The annual number of net additional dwellings and gross affordable units delivered each year in the plan period;
 - Details on all neighbourhood development plans and/or neighbourhood development orders;

¹ See Chapter 1 of the AMR named the Local Development Scheme.

² See Chapter 4 of the AMR regarding Neighbourhood Planning.

³ See Chapter 5 of the AMR regarding the Community Infrastructure Levy.

⁴ See Chapters 3 and 6 of the AMR regarding implementation of planning policies.

- Details on all CIL receipts and expenditure; and
- Any up to date information the District has collected for monitoring purposes

Authority Monitoring Report Preparation and Content

- v) The AMR has been prepared by the Strategic Planning Team, who are responsible for the development and implementation of the Horsham District Planning Framework (HDPF) and the Local Plan Review.
- vi) In line with the regulations, a summary of the AMR content and findings is as follows:

Topic	Contents
1. Local Development Scheme	This monitors the progress of Horsham District Council (HDC) in meeting the timetable set out in its Local Development Scheme (LDS). The LDS was updated in September 2023 and again in February 2025 to reflect the progress and anticipated timescales for adoption of the emerging Local Plan.
2. Duty to Co-operate	This Chapter summarises the work undertaken by HDC and the surrounding authorities to address the strategic planning issues relevant to the area in relation to the Duty to Cooperate. A key topic for joint working under the Duty to Co-operate has been Water Neutrality.
3. Housing	This chapter monitors the delivery of housing and the performance against the District's target housing requirement. It contains the latest housing trajectory and five-year housing land supply calculation. As the current Local Plan is more than five years old, the housing target for the District is based on the target set by National Government. After an update to the National Planning Policy Framework (NPPF) in December 2024, this target is now 1,357 dwellings per annum. For the 2023/24 monitoring year, a total of 452 net dwellings were completed. The latest Housing Delivery Test for Horsham District showed that Horsham had only delivered 62% of its overall housing targets over the previous three years (due to the constraints of Water Neutrality).

Topic	Contents
	The shortfall in housing delivery, plus a 20% buffer gives a new five year supply target of 9,030. The Council can only demonstrate a 20% (1.0 years) against the new requirement.
4. Neighbourhood Planning	This chapter summarises the progress being made by the Parish Councils and Neighbourhood Forums to produce their Neighbourhood Development Plans (NDPs). Nineteen NDPs have been 'Made' up to 30 April 2024. A number of parishes have been prevented from finalising their plans due to the requirement for their plans to demonstrate Water Neutrality.
5. Policy Indicators	This chapter contains information which has been collected to monitor the policies adopted through the HDPF. The indicators used will be regularly reviewed and added to where necessary, in order to ensure they are fit for purpose. The chapter will provide quantifiable feedback on several policies within the HDPF.
CIL receipts & Infrastructure Expenditure	The CIL receipts collected by the Authority and the amount of expenditure spent on infrastructure is now the subject of a separate CIL Annual Report available on the Council website. https://www.horsham.gov.uk/planning/planning-policy/community-infrastructure-levy/cil-annual-report

vii) As per the requirements of section 113 of the Localism Act, the 2023/24 AMR has been made available to the public by being published on the Council's website. It can be found at the following webpage: https://www.horsham.gov.uk/planningpolicy/planning-policy/annual-monitoring-report.

Abbreviations

AMR Authority Monitoring Report

AONB Area of Outstanding Natural Beauty

BREEAM Building Research Establishment Environmental Assessment Method (building standard)

CIL Community Infrastructure Levy

CP Core Policy

DCLG Department for Communities and Local Government

DPA Dwellings per annum

DPD Development Plan Document

EA Environment Agency

GDCP General Development Control Policies

HA Hectares

HDPF Horsham District Planning Framework

HIS Housing Implementation Strategy

LDD Local Development Documents

LDF Local Development Framework

LDS Local Development Scheme

NI National Indicator

NPPF National Planning Policy Framework

ONS Office for National Statistics

PDL Previously Developed Land

PINS Planning Inspectorate

PPG Planning Policy Guidance

RSPB Royal Society for the Protection of Birds

SA Sustainability Appraisal

SoCG Statement of Common Ground

SxBRC Sussex Biodiversity Record Centre

SDNP South Downs National Park

SDNPA South Downs National Park Authority

SEA Strategic Environmental Assessment

SEP South East Plan

SCI Statement of Community Involvement

SHLAA Strategic Housing Land Availability Assessment

SHELAA Strategic Housing & Economic Land Availability Assessment

SHMA Strategic Housing Market Assessment

SSAL Site Specific Allocations of Land document

SPD Supplementary Planning Document

WSCC West Sussex County Council

Use Class Order (up to August 2020)

A1 Shops

A2 Financial and Professional Services

A3 Restaurants and Cafes

A4 Drinking Establishments

A5 Hot Food Takeaways

B1-a Business, Offices

B1-b Business, Research and Development – Laboratories, Studios

B1-c Business, Light Industry (also included within this AMR, CIDS B1– F classification)

B2A4 General Industry

B8 Storage or Distribution

D2 Assembly & Leisure

Use Class Order (from September 2020)

E	Shops, Financial and Professional Services, Restaurants and Cafes, Business, Offices, Light Industry, Indoor Sport
B2	General Industry
B8	Storage or Distribution
F1	Learning and Non-residential institutions
F2	Local Community
Sui Generis	Drinking Establishments Hot Food Takeaways, Assembly & Leisure

(Please refer to the Use Classes Order 1987 (as amended)⁵ for further definitions)

Acknowledgements

Horsham District Council would like to thank all those who have contributed to this Authority Monitoring Report, in particular officers from West Sussex County Council and Sussex Biodiversity Record Centre.

⁵ https://www.legislation.gov.uk/uksi/2020/757/made