

CHAPTER 5: Policy Monitoring

ERRATUM:

Table 3: Retail and Town Centre Uses Completed within Horsham Town Centre in 2022/23 Monitoring Period

Horsham Town Centre	Gross Floorspace (m ²)	Net Floorspace (m ²)
Previously Developed Land		
A1: Retailing	4488	12
Summary for Previously Developed Land	4488	12
Land not Previously Developed		
	0	0
Summary for Land not previously developed	0	0
Summary for Town Centre	4488	12

Table 5: Land Developed for Employment by Type (m²) in the 2022/23 Monitoring Period

AMR 2022/23	Gross	Loss	Net	Percentage of Gross
Previously Developed Land				
B1a: Offices	348	0	348	5%
B1b: Research and Development	0	0	0	0%
B1c: Light Industry	410	0	410	6%
B1 Mixed uses	0	0	0	0%
B2: General Industry	0	0	0	0%
B8: Storage and Distribution	2604	-93	2510	35%
E(g)(iii): Industrial Processes	0	0	0	0%
Completed Floorspace	3362	-93	3268	45%
Land Not Previously Developed				
B1a: Offices	0	0	0	0%
B1b: Research and Development	0	0	0	0%
B1c: Light Industry	333	0	333	4%
B1: Mixed Uses	2322	0	2322	31%
B2: General Industry	0	0	0	0%
B8: Storage and Distribution	1419	0	1419	19%

E(g)(iii): Industrial Processes	0	0	0	0%
Completed Floorspace	4074	0	4074	55%
Total Employment Floorspace Completed in Horsham District 2022/23	7435	-93	7342	100%

Table 6: Land Developed for Employment by Type (m²) 2022/23

Gross Employment Floorspace Completed in Horsham District					
Year	PDL	%	Not PDL	%	TOTAL
AMR 2022/23	3,362	45%	4,074	55%	7,435
AMR 2021/22	3,594	54%	3,011	46%	6,605
AMR 2020/21	6,398	33%	13,216	67%	19,614
AMR 2019/20	3,881	16%	20,922	84%	24,803
AMR 2018/19	12,911	81%	3,025	19%	15,936
AMR 2017/18	8,596	34%	16,474	66%	25,070
AMR 2016/17	12,694	66%	6,657	34%	19,352
AMR 2015/16	6,394	50%	6,487	50%	12,882
AMR 2014/15	3,602	54%	3,065	46%	6,667
AMR 2013/14	3,518	49%	3,643	51%	7,161
AMR 2012/13	9,771	100%	0	0%	9,771

Table 7: Land Available for Employment Use by Type (m²) 2022/23

Type of Employment	Gross Floorspace (m ²)	Net Floorspace (m ²)	Site Area (ha)	Net Per cent %
B1a: Offices	12508.4	10436.4	12.25	6.6%
B1b: Research and Development	0	0	0	0.0%
B1c: Light Industry	4352	2696	1.25	1.7%
B1: Mixed Use	96810	84161	281.1	53.5%
B2: General Industry	33499	33499	8.15	21.3%
B8: Storage and Distribution	27048.18	26420.18	24.14	16.8%
E(g)(iii): Industrial Processes	0	0	0	0.0%
Total 2022/23	174217.58	157212.58	326.89	100.0%

Table 7a: Historic Net Floor space Availability (m²) 2022/23

Type of Employment	Net Floor space (m2) availability								
	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23
B1a: Offices	675	831	-252	672	1,837	1,933	13,117	10,194	10,436
B1b: Research and Development	0	0	0	0	0	0	0	0	0
B1c: Light Industry	4,487	3,639	4,438	4,456	6,622	3,120	3,560	2,629	2,696
B1: Mixed Use	6,221	11,203	1,887	15,176	87,329	123,333	57,841	45,435	84,161
B2: General Industry	32,495	32,071	31,678	27,089	29,549	44,089	36,167	35,661	33,499
B8: Storage and Distribution	72,195	28,771	32,951	14,692	29,751	22,478	25,298	26,672	26,420
E(g)(iii): Industrial Processes	0	0	0	0	0	0	0	0	0
Total	116,074	76,516	70,702	62,084	155,088	194,953	135,982	120,590	157,213

Chapter 5: HDPF Policy Monitoring

- 5.1 The AMR provides a baseline position of the social, environmental and economic circumstances in the District. In addition, the AMR ensures that the policies of the Horsham District Planning Framework (HDPF) and any significant effects identified through the Sustainability Appraisal/Strategic Environmental Assessment (SA/SEA) process¹ are measured against a range of indicators. Under Part 8 of the Town and Country Planning (Local Planning) Regulations 2012 (as amended) if a local planning authority are not implementing a policy in a local plan, the AMR should identify that policy, and include reasoning as to why a local planning authority are not implementing that policy and any steps it intends to address that policy issue.
- 5.2 This chapter sets out the results of the monitoring of HDPF policies with the exception of the monitoring of housing delivery, affordable housing and progress in delivering land for Gypsy and Traveller accommodation, which is set out in Chapter 3.
- 5.3 Chapter 12 of the adopted Horsham District Planning Framework sets out the ‘Monitoring Framework’ against which it is proposed the planning policies will be monitored. These are set out in Appendix 1 of this document for completeness. The choice of indicators were based on a number of different factors that included:
- Relevance;
 - Availability of data over time (including issues of costs and reliability);
 - Likely significant effects identified in the sustainability appraisal;
 - Policy target timescales; and
 - Proportionality
- 5.4 It has not yet been possible to collect information for the complete suite of indicators included in the HDPF Monitoring Framework, therefore indicators have been reported on as and where the information is available. The policies monitored are set out below in the order in which they appear in the HDPF.

¹ Please see the link attached - https://www.horsham.gov.uk/_data/assets/pdf_file/0003/28641/HDPF-SA-SEA-2015.pdf

HDPF Chapter 4 - Policies for Growth & Change

- 5.5 As set out in the HDPF Monitoring Framework, policies 1 and 2 of the HDPF will not be monitored given their overarching nature.

Policy 3 – Strategic Policy: Development Hierarchy

- 5.6 The proposed indicator for Policy 3 was to monitor the number of planning permissions allowed outside the Built-Up Area Boundary (BUAB), which would not comply with the overarching settlement strategy of the HDPF. In general terms it would be expected that most development is focussed in built-up area boundaries, unless sites come forward as allocations in Neighbourhood Plans or as Allocations in the HDPF. The detailed list of planning permissions set out in Appendix 1 of Chapter 3 confirms the spread of committed development that has emerged.
- 5.7 It is possible to monitor the proportions of planning appeals that were allowed, dismissed, allowed in part or withdrawn for the 2022/23 monitoring year. This does not provide a context for the appeal decisions and encompasses all types of development, so it is not an accurate measure of progress against policy 3 of the HDPF. Nevertheless, when compared with the previous monitoring period, the total number allowed (64) has increased though the percentage of appeals allowed (18.75%). has decreased somewhat. The 2021/22 figures were 20 and 24.1% respectively. Prior to the adoption of the HDPF the percentage of appeals which were allowed was 36%. This may therefore indicate that the HDPF policies are being used to successfully ensure that development comes forward in line with up to date planning policies.

Table 1 Appeals Data 1st April 2022 to 31st March 2023

AMR 2022/23	Appeal Decision					
Appeal Procedure	ALLOWED	DISMISSED	PART	Enforcement Notice Quashed	WITHDRAWN	No Further Action
Written Representation	6	34	0	0	2	1
Fast Track	4	12	0	0	0	0
Informal Hearing	2	3	0	0	0	0
Public Inquiry	0	0	0	0	0	0
Other	0	0	0	0	0	0
TOTAL	12	49	0	0	2	1
Total %	18.75%	76.56%	0.00%	0.00%	3.13%	1.56%
Total No. of Appeals	64					

Table 2 Total number of Dwelling Units Allowed on Appeal

Year	Appeals Allowed – Total Units		Total Units
	On Sites with fewer than 6 units	On Sites with more than 6 units	
2022/23 AMR (HDPF)	0	92	92
2021/22 AMR (HDPF)	14	274	288
2020/21 AMR (HDPF)	10	14	24
2019/20 AMR (HDPF)	10	6	16
2018/19 AMR (HDPF)	0	0	0
2017/18 AMR (HDPF)	8	7	15
2016/17 AMR (HDPF)	12	80	92
2015/16 AMR (Part HDPF)	18	269	287
2014/15 AMR (Pre HDPF adoption)	15	235	250

5.8 In addition to increase in appeals which have been allowed, Table 2 shows there were 92 dwelling units granted on appeal in the 2022/23 monitoring year. These were from two appeals, Land at Duckmoor, Billingshurst (DC/20/2607) for 83 dwellings, and Land at the former Swallowfield Nursery, Mannings Heath for 9 dwellings. In both cases the Inspector was satisfied that the developments would be water neutral.

5.9 The Council does not have a 5-year land housing land supply. In such instances, paragraph 11 of the NPPF is engaged. This means that developments should generally be approved unless the adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies of the NPPF when taken as a whole.

Policy 4 – Strategic Policy: Settlement Expansion

5.10 Policy 4 of the HDPF relates to settlement expansion and outlines the criteria for new developments, such as housing, employment or community developments, outside the built-up area boundary. It notes that such expansions of settlements will be supported where the site is either allocated in a Local Plan or in a Neighbourhood Plan and adjoins an existing settlement edge. Chapter four provides further detail on the plans which have been made and the allocations in each plan.

Policy 5 – Strategic Policy: Horsham Town

5.11 Policy 5 of the HDPF relates to Horsham Town Centre and seeks to promote the prosperity of Horsham town by maintaining and strengthening its role as the primary economic and cultural centre in the district and wider economic area. From data provided by West Sussex County Council (WSSCC) in Table 3, it is noted that there has been a small growth in office floorspace. *Note these figures are for the 2021/22 Monitoring period. The 2022/23 figures were unavailable at time of publication.*

Table 3: Retail and Town Centre Uses Completed within Horsham Town Centre in 2021/22 Monitoring Period (See ERRATUM)

Horsham Town Centre 2021/22	Gross Floorspace (m ²)	Net Floorspace (m ²)
Land not Previously Developed		
B1a: Offices	316	316
Summary for Land not Previously Developed	316	316
Previously Developed Land		
B1a: Offices	94	94
Summary for Previously Developed Land	94	94
Summary for Town Centre	410	410

Policy 6 – Strategic Policy: Broadbridge Heath Quadrant

- 5.12 Policy 6 of the HDPF relates to the Broadbridge Heath Quadrant. This area is identified as an ‘Opportunity Area’ where redevelopment will reinforce its role as a successful ‘out of town’ retail location. There are general guidelines as to the design and appearance of new development within this part of Broadbridge Heath and moreover, criteria relating to the scale and type of new retail (and other town centre) development permissible within the Broadbridge Heath Quadrant.
- 5.13 The planning application for the redevelopment of the existing leisure centre within the Broadbridge Heath Quadrant (see reference DC/16/1844) approved in November 2016 was completed and the new leisure centre, “The Bridge”, opened on 20 October 2018. In order to assess the impacts of this policy in future monitoring years, completions within each use class will be monitored to ensure that a) the vitality and viability of the Horsham town centre is protected; and b) that this successful out of town retail location continues to be used for this purpose. There were no additions to retail floor space in the 2021/22 monitoring period. *Note these figures are for the 2021/22 Monitoring period. The 2022/23 figures were unavailable at time of publication.*

Table 4: Retail and Town Centre Uses Completed within Broadbridge Heath Quadrant in 2022/23 Monitoring Period

Broadbridge Heath Quadrant	Gross Floorspace (m ²)	Net Floorspace (m ²)
Land Not Previously Developed		
A1: Retailing (various)	0	0
Summary for Broadbridge Heath Quadrant	0	0

HDPF Chapter 5 - Economic Development

Policies 7 and 9 – Economic Growth and Employment Sites

- 5.14 Policies 7 and 9 of the HDPF relate primarily to economic growth within the District including the retention of Key Employment Areas (KEAs). West Sussex County Council (WSSCC) provides comprehensive data on land developed for employment uses during the monitoring period. This is presented in Table 5, overleaf.
- 5.15 Note these figures are for the 2021/22 Monitoring period. The 2022/23 figures were unavailable at time of publication .
- 5.16 The gross amount of employment floorspace completed on Previously Developed Land (PDL) in 2021/22 was 3594 square metres, representing 54% of the total floorspace completed in the monitoring year. This is an increase on the 2020/21 monitoring period where 33% of the total floorspace completed for employment uses was on PDL. See Table 5 for comparison over the last five years.
- 5.17 In total, the gross employment floorspace developed within the District for the 2021/22 monitoring period was 6605 square metres (the net figure is 5034 square metres). This is much less than that last recorded for the 2020/21 monitoring year, which was 6,605 square metres, and the lowest since 2014/15 monitoring year (19,614 sq. m.). This is most likely due to the aftereffects of the Covid-19 pandemic. Around 49% of new employment floorspace developed in the monitoring year was for B8 use (Storage & Distribution). There is no discernible trend from these figures, however the overall increase, particularly for non-storage uses, still reflects the desirable nature of Horsham District as a location for businesses.

Table 5: Land Developed for Employment by Type (m²) in the 2021/22 Monitoring Period (See ERRATUM)

AMR 2021/22	Gross	Loss	Net	Percentage of Gross
Previously Developed Land				
B1a: Offices	968	-180	788	15%
B1b: Research and Development	0	0	0	0%
B1c: Light Industry	1091	-160	931	17%
B1 Mixed uses	250	-801	-551	4%
B2: General Industry	700	-130	570	11%
B8: Storage and Distribution	585	-300	285	9%
Completed Floorspace	3594	-1571	2023	54%
Land Not Previously Developed				
B1a: Offices	316.4	0	316.4	5%
B1b: Research and Development	0	0	0	0%
B1c: Light Industry	0	0	0	0%
B1: Mixed Uses	82.5	0	82.5	1%
B2: General Industry	0	0	0	0%
B8: Storage and Distribution	2612	0	2612	40%
Completed Floorspace	3010.9	0	3010.9	46%
Total Employment Floorspace Completed in Horsham District	6604.9	-1571	5033.9	

Table 6: Land Developed for Employment by Type (m²) (See ERRATUM)

Gross Employment Floorspace Completed in Horsham District					
Year	PDL	%	Not PDL	%	TOTAL
AMR 2022/23					
AMR 2021/22	3,594	54%	3,011	46%	6,605
AMR 2020/21	6,398	33%	13,216	67%	19,614
AMR 2019/20	3,881	16%	20,922	84%	24,803
AMR 2018/19	12,911	81%	3,025	19%	15,936
AMR 2017/18	8,596	34%	16,474	66%	25,070
AMR 2016/17	12,694	66%	6,657	34%	19,352
AMR 2015/16	6,394	50%	6,487	50%	12,882
AMR 2014/15	3,602	54%	3,065	46%	6,667
AMR 2013/14	3,518	49%	3,643	51%	7,161
AMR 2012/13	9,771	100%	0	0%	9,771

5.18 In addition, WSCC, with assistance from HDC, also monitors the quantum and type of employment land available for development in the district. This land includes sites allocated for employment uses in Development Plan Documents (DPDs) and sites for which planning permission has been granted for employment uses (excluding allocated sites to avoid double counting).

Table 7: Land Available for Employment Use by Type (m²) (See ERRATUM)

Type of Employment	Gross Floorspace (m ²)	Net Floorspace (m ²)	Site Area (ha)	Net Per cent %
B1a: Offices	12,232	10,194	9	8.5%
B1b: Research and Development	0	0	0	0.0%
B1c: Light Industry	4,695	2,629	1	2.2%
B1: Mixed Use	56,621	45,435	32	37.7%
B2: General Industry	38,649	35,661	13	29.6%
B8: Storage and Distribution	27,193	26,672	24	22.1%
Total 2021/22	139,390	120,590	79	100.0%

5.19 Table 7 illustrates that the largest amount of net floorspace available for development in the district at present is for B1 mixed use. There is also significant land available for B2 (general Industry) and B8 (storage and distribution) uses. It is also notable in Table 7a that there has been quantum increase in office floorspace available since the end of the 2019/20 monitoring period. This is mostly due to office space being vacated at Broadlands Business Campus (10,915 square metres).

Table 7a: Historic Net Floor space Availability (m²) (See ERRATUM)

Type of Employment	Net Floor space (m2) availability							
	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22
B1a: Offices	675	831	-252	672	1,837	1,933	13,117	10,194
B1b: Research and Development	0	0	0	0	0	0	0	0
B1c: Light Industry	4,487	3,639	4,438	4,456	6,622	3,120	3,560	2,629
B1: Mixed Use	6,221	11,203	1,887	15,176	87,329	123,333	57,841	45,435
B2: General Industry	32,495	32,071	31,678	27,089	29,549	44,089	36,167	35,661
B8: Storage and Distribution	72,195	28,771	32,951	14,692	29,751	22,478	25,298	26,672
Total	116,074	76,516	70,702	62,084	155,088	194,953	135,982	120,590

Policy 8 – Strategic Allocation: University Quarter Mixed Use Development

- 5.20 Policy 8 of the HDPF relates to a Strategic Allocation for a University Quarter Mixed Use Development at a former pharmaceutical research development and manufacturing site in Horsham, ‘the Novartis site’, which is bounded by Wimblehurst Road, Parsonage Road and the railway lines. Policy 8 envisaged that the site would be developed for a higher education facility that included complementary employment uses and associated infrastructure. However, the university previously considering purchase of the Novartis site confirmed that they were no longer looking to develop a higher education facility on the site.
- 5.21 In December 2016, WSCC confirmed that it had completed the purchase of the 18.6 acre site and wished to transform the site into a quality employment and residential space to provide a boost for small and innovative start-up businesses with the aim of attracting businesses from the health and life science sector.
- 5.22 West Sussex County Council held two rounds of public consultations between September and November 2018 with a view to submitting an outline planning application later in 2018. An outline planning application (DC/18/2687) for up to 300 dwellings, up to 25,000sqm of employment (B1) floor space and provision of 618sqm of flexible commercial/community space was submitted on 17 December 2018, was granted planning permission at Full Council on 4th September 2019, and the S106 legal agreement was signed on 11 February 2020. The covid pandemic and associated lockdowns from March 2020 has slowed development but a contamination report was

discharged on 7 December 2021, and a phased drainage strategy approved on 4 October 2022. The development is currently held up by Water Neutrality.

Policy 10 – Rural Economic Development

- 5.23 This policy relates to sustainable rural economic development and enterprise within the District, which is encouraged in order to generate local employment opportunities and economic, social and environmental benefits for local communities. The policy sets out the criteria for when employment development within a countryside location is acceptable.
- 5.24 The proposed indicator for the policy offset out within the HDPF monitoring framework was to monitor the number of business uses granted planning permission outside of the BUAB. To date, such data has been difficult to obtain to ensure it can be reliably monitored, therefore a revised method of monitoring this policy indicator will be investigated as part of the Local Plan Review.

Policy 11 – Tourism and Cultural Facilities

- 5.25 Policy 11 of the HDPF outlines where support from the Council will be given for development proposals for tourism and cultural facilities within the district. The HDPF monitoring framework (see Appendix 1) indicated that the number of C1 (Hotels), D1 (Non-Residential Institutions) and D2 (Assembly and Leisure) uses granted planning permission in the monitoring year would be presented as a means to measure this policy. To date, relevant data has been difficult to obtain to ensure it can be reliably monitored, therefore a revised method of monitoring this policy indicator will be investigated as part of the Local Plan Review.
- 5.26 In addition to the monitoring of policies set out above, the attendance rates at the Horsham Museum, the Capitol and leisure centres were also identified as a measure for this policy. The Council has recorded leisure centre attendance figures for the 2022/23 monitoring year and this is discussed later within this report under Policy 43.

Policies 12, 13 and 14 – Town Centre Uses

- 5.27 WSCC also monitors the total amount of floorspace which has come forward for ‘town centre uses.’ This is illustrated in Table 8. This table splits the sites into four key areas;

town centres, sites outside town centres but within built-up area boundaries, sites peripheral to built-up area boundaries, and sites outside built-up area boundaries. Within these four categories, the table provides a breakdown between previously developed land and not previously developed land and a summary of each in each category. *Note these figures are for the 2021/22 Monitoring period. The 2022/23 figures were unavailable at time of publication.*

Table 8: Total Amount of Completed Floorspace for ‘Town Centre Uses’

Location 2021/22	Gross Floorspace (m2)	Net Floorspace (m2)	Site Area (Ha)	Net %
Inside Town Centres				
Land Not Previously Developed				
B1a: Offices	316	316	0.03	
Previously Developed Land				
B1a: Offices	94	94	0.02	
Total in Town Centres	410	410	0	11.4%
Peripheral to Built up Area				
Previously Developed Land				
B1a: Offices	874	694	2.67	
Total in Peripheral to Built up Area	874	694	3	19.4%
Outside Built up Area				
Land Not Previously Developed				
A1: Retailing	2320	2320	9.55	
Previously Developed Land				
A1: Retailing	160	160	0.02	
D2: Leisure	93	0	0.01	
Total for 'Outside Built up Area'	2573	2480	9.58	69.2%
Overall Horsham District Total	3,857	3,584	12.3	100.0%

HDPF Chapter 6 - Housing

5.28 The monitoring of overall housing completions, affordable housing completions, the 5 Year Housing Land Supply Position (5YHLS) and Gypsy, Traveller and Travelling Showpeople (GTTS) provision (i.e. policies 15, 16, 21, 22 and 23 of the HDPF) are dealt with in Chapter 3 of the AMR.

Policy 17 – Exceptions Housing Schemes

5.29 Policy 17 of the HDPF relates to land that would not be released for general market housing but may come forward for the development of affordable homes providing that the criteria within this policy are met. The HDPF monitoring framework states that the number of dwellings granted planning permission on ‘exceptions sites’ in accordance with Policy 17 of the HDPF would be monitored. There were no rural exceptions site permissions granted in the current monitoring year.

Policy 18 – Retirement Housing and Specialist Care

5.30 Policy 18 of the HDPF outlines criteria for when proposals for retirement housing and specialist care would be supported, particularly where it is accessible by foot or public transport to local shops, services, community facilities and the wider public transport network. The HDPF monitoring framework states that the number of retirement dwellings/care homes approved would be monitored on an annual basis. See Table 9.

Table 9: Retirement Housing Permissions and Applications

AMR Year	Planning Ref	Site	Beds	Date Permitted
2021/22	DC/20/2578	The Cobblers Hayes Lane Slinfold	12	14/3/2022
2021/22	DC/19/1897	Land at Wellcross Farm Broadbridge Heath	141	27/5/2021
2019/20	DC/19/0529	Riverside Court Station Road Pulborough	1	07/2/2020
2018/19	DC/18/2131	Vehicle Garage Dukes Square Horsham	7	08/03/2019
2016/17	DC/16/1329	Halebourne Development Site Old Guildford Road Broadbridge Heath	70	24/2/2017
2016/17	DC/16/1860	The Anchorage Coombelands Lane Pulborough	40	21/12/2016
2014/15	DC/14/0590	Berkeley Homes Development Site Worthing Road Southwater	54	25/06/2015

Policy 19- Park Homes and Residential Caravans

5.31 Policy 19 of the HDPF relates to park homes and residential caravan sites and outlines where proposals for such development would be supported. The HDPF monitoring framework confirms that the number of approved park homes and residential caravans would be monitored on an annual basis. There were no park home or residential caravan site permissions granted in the current monitoring year.

Policy 20 – Rural Workers’ Accommodation

5.32 Policy 20 of the HDPF relates to the development of rural worker accommodation outside of the built-up area boundaries and outlines the criteria for where such development would be supported. The HDPF monitoring framework proposes that the number of planning permissions for dwellings outside the built-up area boundary would be monitored to form an indicator for this policy.

Table 10: Rural Worker Dwellings Permissions

AMR Year	Planning Ref	Site	Dwellings	Date Permitted
2022/23	DC/21/1230	Stakers Gill Stud Stakers Lane Southwater	1	4/11/2022
2020/21	DC/20/1765	Millstones Stane Street Slinfold	1	19/3/2021
2020/21	DC/20/1008	Keepers Cottage Coltstaple Lane Horsham	1	9/10/2020
2020/21	DC/20/0937	Winterfold Farm Wimland Road Rusper	1	9/10/2020
2019/20	DC/19/1791	Aglands Farm Picts Lane Cowfold	1	29/10/2019
2019/20	DC/19/0610	The Meadows Fryern Road Storrington	1	17/07/2020
2018/19	DC/18/2733	Furnace Lake Stable Guildford Road Slinfold	1	13/03/2019
2018/19	DC/18/1326	Perrets Smithers Hill Lane Shipley	1	20/09/2018
2018/19	DC/18/0466	High Copse Farm Broadford Bridge Road West Chiltington	1	23/05/2018
2017/18	DC/17/1452	Moralee Farm Haglands Lane West Chiltington	1	04/01/2018

HDPF Chapter 7 - Strategic Allocations

Policy SD1 to SD9 – Strategic Policy: Land North of Horsham

- 5.33 Policy SD1 of the HDPF relates to the Land North of Horsham allocation, comprising an area north of the A264, between Langhurstwood Road and Wimlands Road. Details of this application and projected build-out rates are provided in Chapter 3 of the AMR.

Policy SD10 – Strategic Policy: Southwater Strategic Site

- 5.34 Policy SD10 of the HDPF relates to the Land West of Southwater site, which comprises the area to the west of Worthing Road and to the south of Church Lane. This site was allocated for housing, open space and community facilities to accommodate around 600 homes and associated infrastructure. Details of this application and projected build-out rates are provided in Chapter 3 of the AMR.

Policy SD11 – Strategic Policy: Land South of Billingshurst

- 5.35 Policy SD11 of the HDPF is a strategic policy in relation to the Land South of Billingshurst allocation. Details of these applications and projected build-out rates are provided in Chapter 3 of the AMR.

HDPF Chapter 8 – Gypsy and Traveller Accommodation

- 5.36 Information on the monitoring of accommodation for Gypsies and Travellers is set out in chapter three of the AMR.

HDPF Chapter 9 - Conserving and Enhancing the Natural and Built Environment

Policy 24 – Strategic Policy: Environmental Protection

- 5.37 Policy 24 of the HDPF relates to environmental protection and states that developments will be expected to minimise exposure to and the emission of pollutants including noise, odour, air and light pollution, and moreover, to address land contamination issues.
- 5.38 Within the district, there are declared Air Quality Management Areas (AQMAs) at Cowfold and Storrington; the main reason for these designations comes from road transport emissions. The air pollutant of most concern is nitrogen dioxide (NO₂). The Council's Environmental Health Department provides an Annual Status Report² for the two AQMAs. The most recent report dates to August 2023 and is summarised in the following paragraphs.
- 5.39 A decrease in NO₂ concentrations was observed across most sites in 2022 averaging -19% relative to pre pandemic levels (2019). Long-term sites across the district have shown a continuing overall downward trend over the monitoring period, indicative of a gradual improvement in fleet emissions and traffic management related measures.
- 5.40 Monitoring within Storrington AQMA showed a decrease of 15% relative to 2019. Storrington worst-location, diffusion tube 47 (Storrington 19n) at the junction of Manley's Hill and School Hill, within Storrington AQMA, was the only site within the district that measured concentrations within 10% of the annual mean NO₂ objective, recording 38.1µg/m³, showing a decrease of 20% compared to the pre pandemic concentrations.

² HDC Annual Status Report AQ 2023 - <https://www.horsham.gov.uk/environmental-health/air-quality/what-is-an-air-quality-management-area>

- 5.41 Technically, HDC could proceed to revoking the West Street/High Street part of the Storrington AQMA, which has for several years been in compliance with the annual mean objective for NO₂. However, continued action aimed at reducing traffic flows and congestion on the High Street has benefited the air quality within the whole of the AQMA. As such, no changes are proposed at present and the boundaries of the Storrington AQMA can remain unchanged.
- 5.42 Monitoring within Cowfold AQMA showed a decrease of 14% when compared to pre-pandemic levels. It is expected that the Cowfold AQMA will be revoked in the coming years. It is acknowledged that the traffic volumes were significantly reduced in the pandemic, which may have invalidated the results for 2020-2021.
- 5.43 Regarding particulate matter, Horsham is taking part on Defra's Particulate Matter research study, and three particulate matter analysers were installed in Storrington in the end of April 2022.
- 5.44 Automatic monitoring at the Horsham Park Way and Storrington AURN sites indicates that both the annual mean and 24-hour UK objective were complied with in 2022 and all the previous years of monitoring. Horsham Park Way PM₁₀ concentrations have been relatively constant trend in the past five years.
- 5.45 The Environmental Targets (Fine Particulate Matter) (England) Regulations 2023 sets the target to ensure that the annual mean concentration of PM_{2.5} in ambient air is equal to or less than 10 micrograms per cubic metre (µg/m³) by 31st December 2040. The 2040 target was achieved by Storrington AURN in 2022.
- 5.46 WHO recommended 2021 Air quality guidelines level for PM_{2.5} and PM₁₀ annual mean is 5 and 15µg/m³ respectively. Horsham Park Way was above WHO guidelines in 2022 for particulate matter. Storrington AURN meets the level for PM₁₀, but not for PM_{2.5}.
- 5.47 Detail of the actions the Council is taking to improve air quality in the district can be found in the HDC Air Quality Annual Status report 2023³.

³ HDC Annual Status Report AQ 2023 - <https://www.horsham.gov.uk/environmental-health/air-quality/what-is-an-air-quality-management-area>

Policy 25 and Policy 31 – Strategic Policy: The Natural Environment and District Character; and Green Infrastructure and Biodiversity

5.48 Policy 25 of the HDPF relates to the natural environment and landscape character of the District and aims to protect landscapes and habitats against inappropriate development. Policy 31 of the HDPF relates to green infrastructure and biodiversity which states that particular consideration will be given to the hierarchy of sites and habitats in the district that includes Special Protection Areas (SPA), Special Areas of Conservation (SAC), Sites of Special Scientific Interest (SSSIs), National Nature Reserves (NNRs), Local Wildlife Sites (formally known as Sites of Nature Conservation Importance (SNCIs)), Local Nature Reserves (LNR) and any areas of Ancient Woodland.

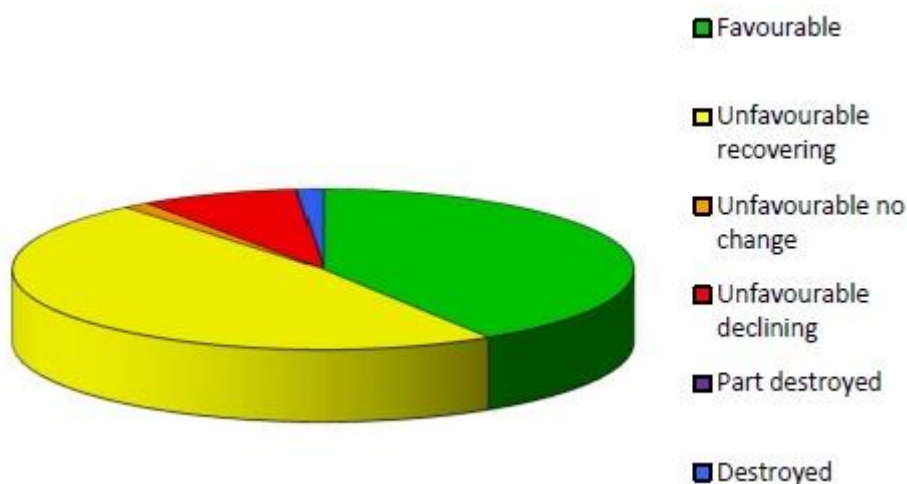
5.49 The Sussex Biodiversity Record Centre (SxBRC) monitors the condition of Sites of Special Scientific Interest (SSSI) throughout Sussex. SSSIs are one of the most important national environmental designations, covering sites of geological as well as wildlife importance. The results are illustrated in tables 11 and 12 below, which allow comparisons to be made between District and County levels. For Horsham District 41.1% of sites are considered to be in a favourable condition. This is the same as last year.

Table 11: Horsham District Sites Special Scientific Interest (SSSI) Site Condition

SSSI Units in Horsham District										
Date of Study	01/11/2019		17/11/2020		26/10/2021		25/10/2022		01/11/2023	
Condition	No of Sites	% of Sites	No of Sites	% of Sites	No of Sites	% of Sites	No of Sites	% of Sites	No of Sites	% of Sites
Favourable	31	42.5	31	42.5	30	41.1	30	41.1	30	41.1
Unfavourable Recovering	36	49.3	36	49.3	36	49.3	35	47.9	35	47.9
Unfavourable no change	2	2.7	2	2.7	2	2.7	2	2.7	1	1.4
Unfavourable declining	4	5.5	4	5.5	5	6.8	6	8.2	6	8.2
Part destroyed	0	0	0	0	0	0.0	0	0	0	0
Destroyed	0	0	0	0	0	0.0	0	0	1	0
Total No. of Units	73		73		73		73		73	

5.50 The remaining 58.9% of sites in Horsham are considered unfavourable. Although this represents a majority of sites within the Horsham district, 47.9% are recovering through careful management but one site has been destroyed. Opportunities to maintain and enhance SSSI condition as a consequence of nearby development will continue to be offered through the planning system to continue the recovery process.

Figure 1: Horsham District SSSI Site Condition (2022/23)



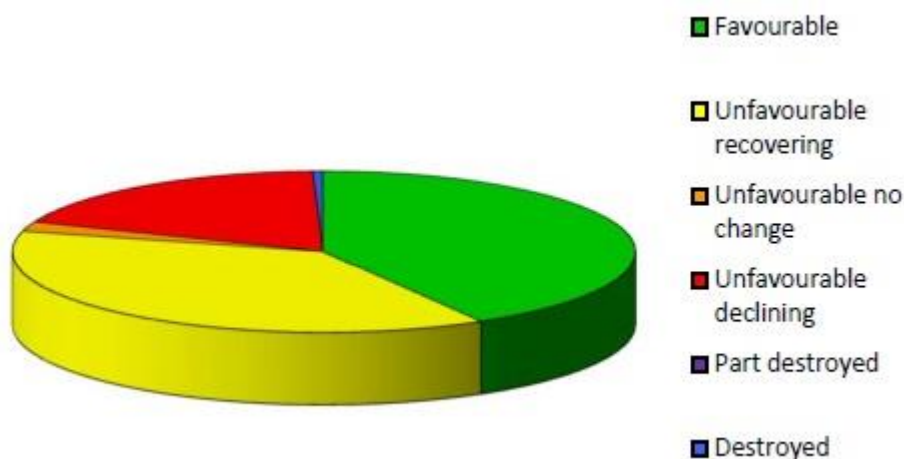
5.51 At a wider county level, there has been a further drop (8) in the number of favourable sites than last year. There has been a further major increase (14) in sites that are declining.

5.52 There are now two destroyed SSSI Site in West Sussex one of which is in the Horsham District.

Table 12: West Sussex Sites of Special Scientific Interest (SSSI) Sites Condition

SSSI Units in West Sussex										
Date of Study	01/11/2019		17/11/2020		26/10/2021		25/10/2022		01/11/2023	
Condition	No of Sites	% of Sites	No of Sites	% of Sites	No of Sites	% of Sites	No of Sites	% of Sites	No of Sites	% of Sites
Favourable	184	51.4%	179	50.0%	164	45.8%	157	43.9%	149	41.6%
Unfavourable Recovering	141	39.4%	139	38.8%	140	39.1%	140	39.1%	134	37.4%
Unfavourable no change	22	6.1%	8	2.2%	8	2.2%	8	2.2%	7	2.0%
Unfavourable declining	10	2.8%	31	8.7%	45	12.6%	52	14.5%	66	18.4%
Part destroyed	0	0.0%	0	0%	0	0.0%	0	0.0%	0	0.0%
Destroyed	1	0.3%	1	0.3%	1	0.3%	1	0.3%	2	0.6%
Total No. of Units	358		358		358		358		358	

Figure 2: West Sussex County SSSI Site Condition 2022/23



Policy 26 – Strategic Policy: Countryside Protection

5.53 Policy 26 of the HDPF relates to the protection of the countryside from inappropriate development and confirms that outside the built-up area boundaries, the rural character and undeveloped nature of the countryside will be protected against inappropriate development, unless it is essential to its countryside location and either supports the needs of agriculture or forestry; enables the extraction of minerals or the disposal of waste; provides a quiet informal recreational use; or enables the sustainable development of rural areas.

5.54 The HDPF monitoring framework stated that the number of planning applications approved outside the Built-up Area Boundary could be monitored in order to indicate whether the policy was being complied with. The monitoring of this policy to date is set out earlier in this chapter in relation to policy 3 in paragraphs 6.6-6.9.

Policy 27 – Strategic Policy: Settlement Coalescence

- 5.55 Policy 27 of the HDPF relates to settlement coalescence and confirms that development between settlements will be resisted unless it meets the four criteria listed. This includes whether there is no significant reduction in openness and that any proposed development does not generate urbanising effects within the settlement gap.
- 5.56 The HDPF monitoring framework states that the district will monitor planning decisions to note where ‘settlement coalescence’ has been considered as an issue in the determination of a planning application/appeal. Three significant outline planning applications were refused, in part, on settlement coalescence grounds. These were DC/21/2482 for 43 dwellings, DC/22/1052 for 133 dwellings, and DC/22/1057 for 147 dwellings and Further monitoring of these policies will continue in the next monitoring period.

Policy 28 – Replacement Dwellings and House Extensions in the Countryside

- 5.57 Policy 28 of the HDPF relates to both replacement dwellings and house extensions within the countryside (i.e., outside the Built-Up Area Boundary) and outlines the criteria where such development would be supported.
- 5.58 The HDPF monitoring framework states that the number of new planning permissions for replacement dwellings and/or extensions to dwellings within the countryside could be monitored; however, given that no target has been set with regards to replacement dwellings in the countryside (i.e., it is enabling policy), it is considered that an indicator is unnecessary.

Policy 29 – Equestrian Development

- 5.59 Policy 29 of the HDPF is an enabling policy relating to equestrian development and outlines the criteria where such development would be supported; namely that the proposal would be appropriate in scale and level of activity and be in keeping with its location and surroundings.
- 5.60 The HDPF monitoring framework states that the number of new equestrian developments could be monitored; however, given that no target has been set with

regards to new equestrian development, it is considered that an indicator is unnecessary.

Policy 30 – Protected Landscapes

- 5.61 Policy 30 of the HDPF relates to protected landscapes within the district. This includes the High Weald Area of Outstanding Natural Beauty (AONB) within the north east portion of the district, and the transition to the South Downs National Park (SDNP). The SDNP is a separate planning authority area although the land remains in Horsham District for other purposes. The policy states that: *“Development proposals will be supported in or close to protected landscapes where it can be demonstrated that there will be no adverse impacts to the natural beauty and public enjoyment of these landscapes as well as any relevant cross boundary linkages.”*
- 5.62 The High Weald AONB body has completed a number of High Weald Joint Advisory Committee (JAC) Annual Reviews, with the latest review published for the 2020 to 2022 period⁴. The document identifies that the High Weald AONB responded to 269 planning application consultations received from local authorities across the AONB during the 2020 to 2022 period. Most notably planning application DC/20/0470 for 473 dwellings within the AONB in the Horsham District was dismissed on appeal on 30/07/2021.
- 5.63 The review confirms that the High Weald AONB body were not engaged in any Horsham District neighbourhood plans in the 2020 to 2022 period. This is in part because the Colgate Parish which is the main parish affected by the AONB is not designated as a Neighbourhood Planning Area. Other relevant parishes are at the early stages of plan preparation.
- 5.64 The current High Weald AONB Management Plan⁵ was approved by the JAC in December 2018 and adopted by Horsham District Council on 21 March 2019.

⁴ The High Weald Joint Advisory Committee Biennial Review 2020-2022
<http://www.highweald.org/about-the-high-weald-unit/annual-reviews/>

⁵ The High Weald AONB Management Plan 2019-2024
<http://www.highweald.org/high-weald-aonb-management-plan.html>

Policies 32 and 33 - The Quality of New Development and Development Principles

- 5.65 Policies 32 and 33 of the HDPF relate to good design and requires all development to include high quality and inclusive design in the district based on a clear understanding of the local, physical, social, economic, environmental and policy context for development. Policy 33 (1) of the HDPF does aim to make efficient use of land and prioritise the use of previously developed land and buildings. The number and percentages of new and converted dwellings on Greenfield and on previously developed, 'Brownfield' land (PDL) has already been reported on in Chapter 3.
- 5.66 Policy 33 (9) of the HDPF relates to the incorporation of measures for new development to reduce any actual or perceived opportunities for crime or antisocial behaviour on the site and in the surrounding area. In general, Horsham district is a safe place to live. Table 13 is a selective illustration of the crime type and notable offences reported in the Horsham district from AMR Years 2015/16 to 2022/23 provided by the Police recorded crime Community Safety Partnership⁶. (Note: this table differs from previous AMRs as the source of the information and selected crime categories have changed)

Table 13: Horsham District selected recorded Crime Statistics

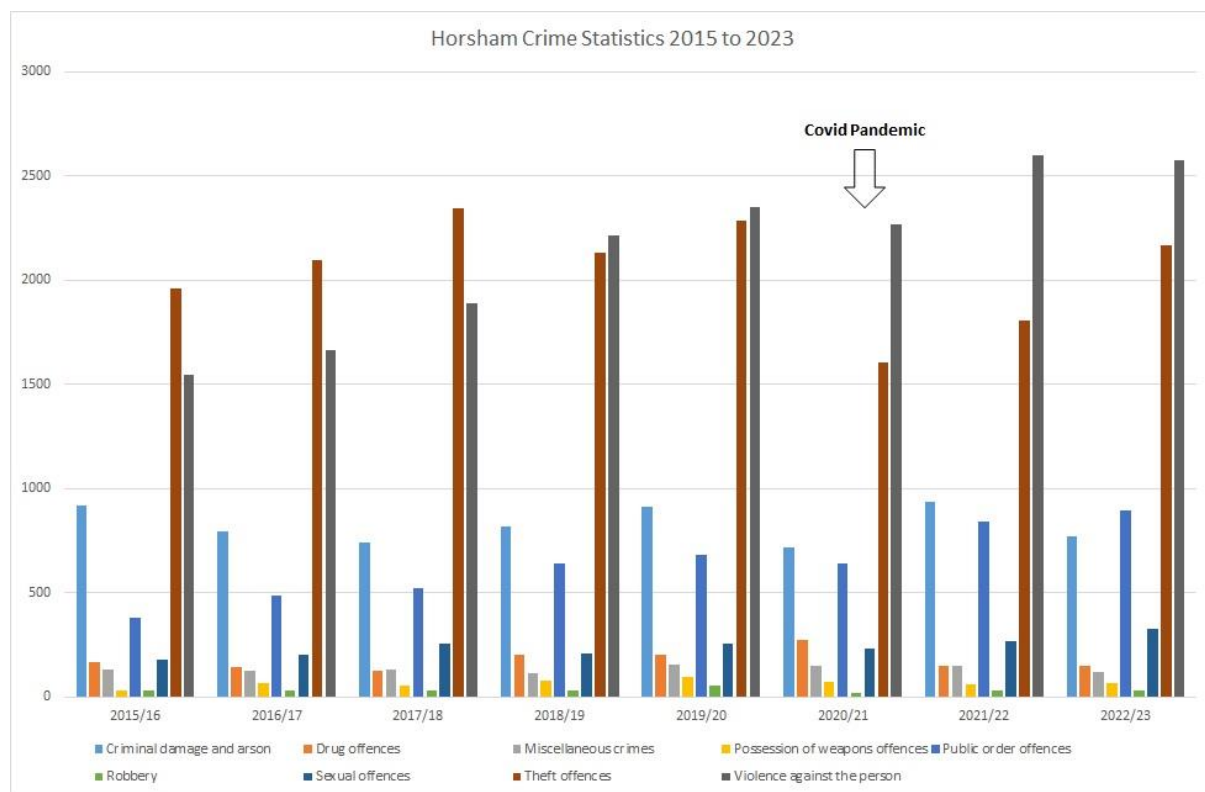
AMR Year > Offence Group	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	Year on Year	Yearly Difference %
Criminal damage and arson	919	798	740	817	911	720	938	771	-167	-17.8%
Drug offences	168	144	126	204	202	276	152	152	0	0.0%
Miscellaneous crimes	132	128	135	116	156	147	150	120	-30	-20.0%
Possession of weapons offences	34	68	56	81	98	71	59	65	6	10.2%
Public order offences	382	488	525	640	683	639	841	894	53	6.3%
Robbery	29	30	32	29	53	21	34	32	-2	-5.9%
Sexual offences	182	202	254	210	258	232	267	326	59	22.1%
Theft offences	1959	2100	2345	2131	2285	1604	1809	2166	357	19.7%
Violence against the person	1549	1668	1890	2213	2351	2266	2599	2574	-25	-1.0%
TOTAL	5354	5626	6103	6441	6997	5976	6849	7100	251	3.7%

- 5.67 As can be seen from the table, the total number of recorded crimes in the selected categories has increased by 3.7% between the last two monitoring years. The biggest increases related to sexual offences 22.1% and theft offences 19.7%. It should be noted that although crime statistics can be affected by the design of new buildings and public spaces (i.e., such as a lack of public surveillance for new development), crime rates are also substantially impacted by other factors, such as economic recessions,

⁶ Police recorded crime Community Safety Partnership
<https://www.gov.uk/government/statistics/police-recorded-crime-open-data-tables>

poverty, deprivation, better reporting and an increasing population etc. The monitoring year 2020/21 was of course the first year of the Covid-19 pandemic and associated lockdowns which may have affected these statistics with lower recorded crime rates in the top four categories (Violence, theft, criminal damage, and public order).

Figure 12 Crime Statistics



Policy 34 - Cultural and Heritage Assets

5.68 Policy 34 of the HDPF relates to cultural and heritage assets and this policy states that the Council will look to sustain and enhance its historic environment through positive management of development affecting heritage assets. The policy outlines a number of requirements for developments affecting cultural and heritage assets to satisfy.

5.69 Historic England holds a 'Heritage at Risk' register⁶ for the south east region that is updated annually. To be considered for inclusion on the Register, buildings or structures must be:

- designated and included on the National Heritage List for England;
- a grade I or II* listed building;
- a grade II listed building in London;

- a structural scheduled monument with upstanding remains; or
- in secular (non-worship) use.

In addition, the risk assessment includes places of worship, conservation areas and historic park and gardens. For Horsham District there have been two new additions to the register. There are now eight entries on the risk register that include three scheduled monuments, three places of worship, one listed building and a single Conservation Area (Billingshurst). The full details of the Risk Register are provided in Table 14 below.

Table 14: Historic England Heritage at Risk 2023 Register – South East

Site Address	Designation	Priority Category	Previous Category	Condition
Ruins of Sedgewick Castle, Moated site, Nuthurst	Scheduled Monument, RPG grade II	C	C	Poor. The exposed parts of this structure are in a very poor state of repair and continue to deteriorate. A conservation strategy has been agreed but needs to be implemented to enable the monument to be conserved and maintained.
Kings Windmill, Shipley	Listed Building grade II*, CA	C	New Entry	Poor. The owners continue a programme of repainting and minor repairs but a more comprehensive repair scheme is required.
Parish Church of St Peter, Station Road, Cowfold	Listed Place of Worship grade I, CA	C	C	Poor. Previous Historic England/National Lottery Heritage Fund grant-funded repairs successfully completed but a final phase now required in order to remove the church from the Heritage at Register.

Site Address	Designation	Priority Category	Previous Category	Condition
Parish Church of St Peter, Upper Beeding	Listed Place of Worship grade II*	C	C	Poor. Historic England/National Lottery Heritage Fund grant-aided repairs to the tower and valley gutter, and repairs have been carried out to the chancel roof and gable walls. However further repairs are required to the rainwater drainage and the window behind the organ. There has been some work to the dangerous church walls recently (2021).
Church of All Saints, Steyning Road, Buncton, Wiston	Listed Place of Worship grade I	C	New Entry	Poor. Water penetration and damp are contributing to this medieval church's declining condition. The growing congregation hopes to develop a repair project.
Site Address	Designation	Trend	Vulnerability	Condition
Bowl Barrow on Black Hill, Colgate	Scheduled Monument	Declining	Scrub/tree growth	Generally unsatisfactory with major localised problems
Alfoldean Roman site, Slinfold	Scheduled Monument	Declining	Arable Ploughing	Extensive significant problems
Billingshurst	Conservation Area	Deteriorating	Medium	Poor

⁶ Historic England Heritage at Risk 2023 Registers
<https://historicengland.org.uk/whats-new/news/heritage-at-risk-2023/>

5.70 The priority categories are defined by Historic England in their report, with Category A being the worst case and Category F being the best-case scenario. Category C that is defined as 'slow decay, no solution agreed'; and Category F that is defined as 'repair scheme in progress'. These heritage assets will be reviewed in 2024 by Historic England. It is however considered that the majority of the sites at risk are in need of repair. Some have received funding for these repairs to be completed.

HDPF Chapter 9 -Climate Change

Policies 35, 36 and 37 - Strategic Policy: Climate Change

- 5.71 The Council is committed towards tackling climate change through land use policies within the HDPF, that includes measures to improve the energy efficiency of new developments, the promotion of decentralised, renewable and low carbon energy supply systems (Policy 35 – Strategic Policy: Climate Change), the promotion of District Heating and Cooling Systems (Policy 36 – Strategic Policy: Appropriate Energy Use) and the sustainable construction and design of new development (Policy 37: Sustainable Construction).
- 5.72 Horsham District Council sources its carbon emissions data from the Department for Business, Energy & Industrial Strategy⁷ (DBEIS) and this information is considered to be a key indicator pertaining to the above policies. However, there is a two-year time delay in acquiring the information and such data is considered an 'estimate' and is revised each year; the latest data was produced in June 2023 for the 2021 calendar year. For a seventh consecutive year the figures have also retrospectively changed compared to previous AMRs. This year's release also includes all greenhouse gas emissions in kilotonnes of CO₂ equivalent (ktCO₂e) and figures for waste disposal.
- 5.73 The figures in Table 15 are from a data subset which only includes emissions estimates within the scope of influence of the Local Authority, and excludes large industrial sites, railways, motorways and land-use apart from agriculture.
- 5.74 As illustrated in the Table 15, per capita carbon emissions have been reduced significantly since 2005 from 9.2 Kilotonnes per capita to 4.7 Kilotonnes per capita. The domestic sector has seen the biggest reduction from a high in 2006 of 356.6 Kilotonnes of CO₂ to 227.7 Kilotonnes of CO₂ in 2021.

⁷ Department for Business, Energy & Industrial Strategy
<https://www.gov.uk/government/collections/uk-local-authority-and-regional-greenhouse-gas-emissions-national-statistics>

Figure 14a: Horsham District CO2 emissions 2021

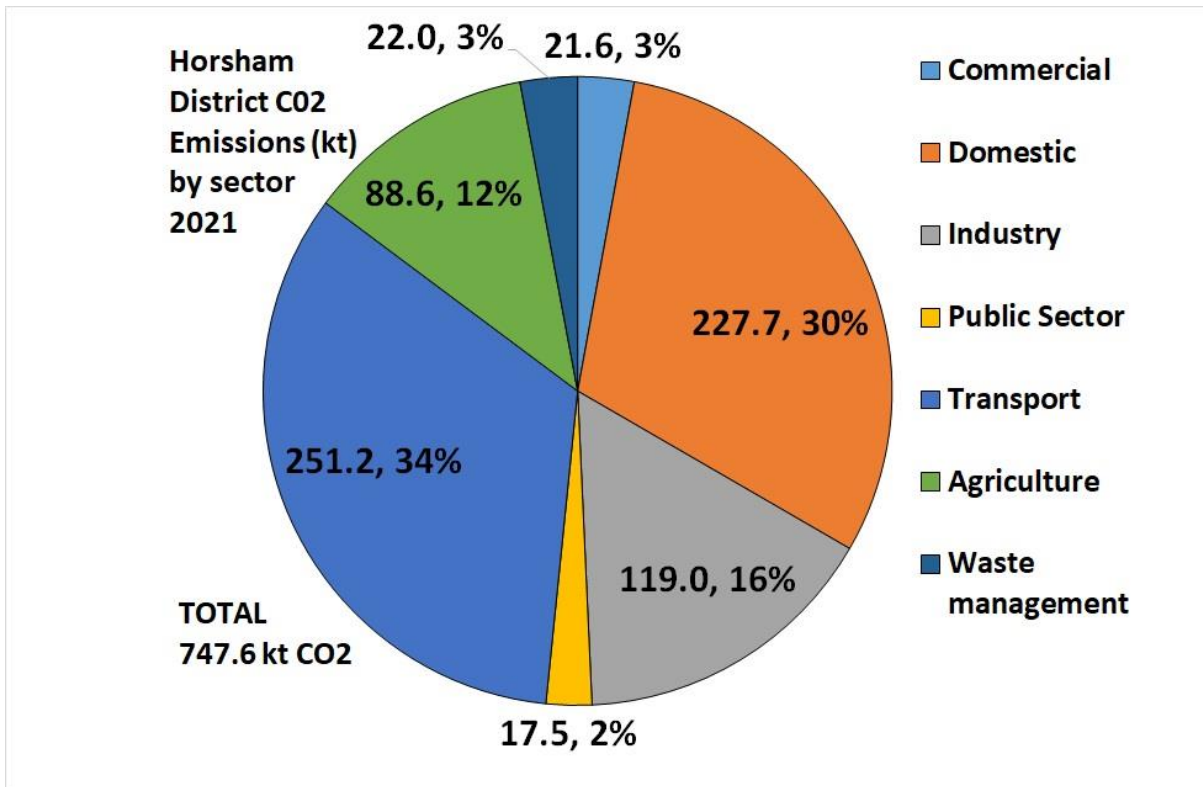


Figure 14b: Horsham District CO2 emissions 2005-2021

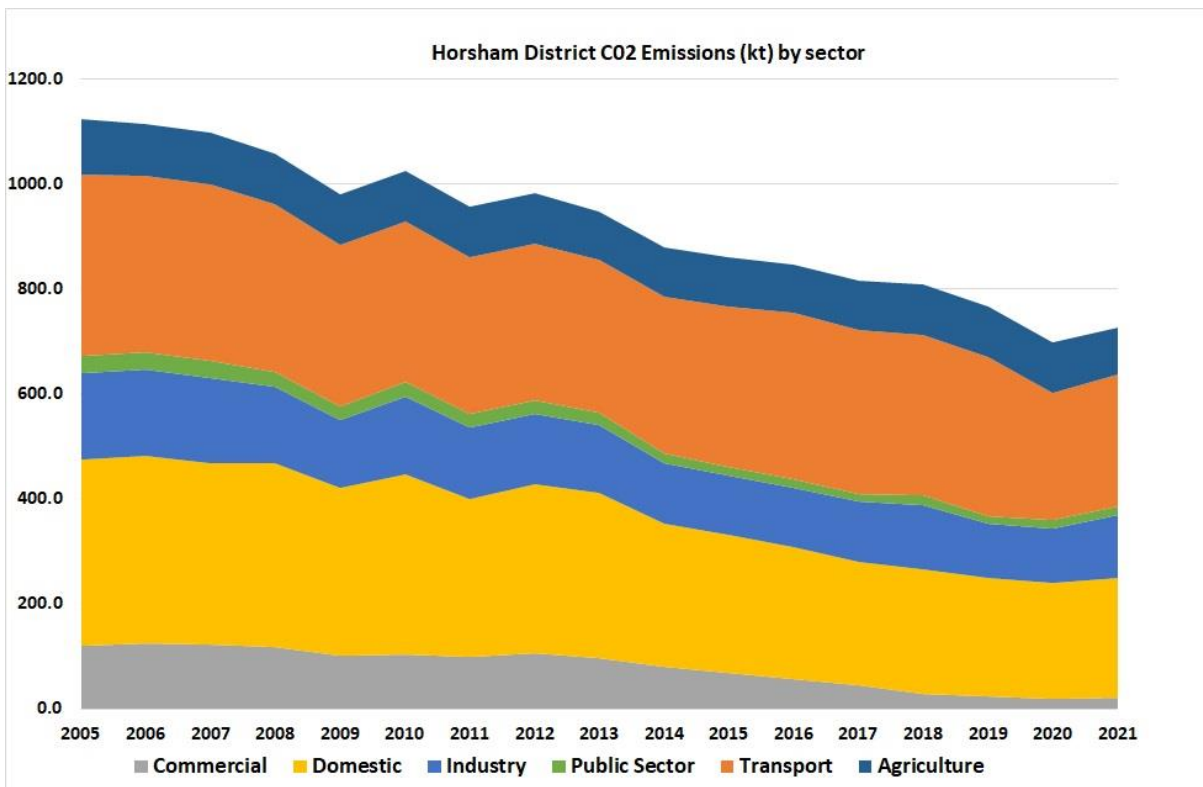


Table 15: Horsham District CO₂ emissions 2005-2021

Year	Commercial	Domestic	Industry	Public Sector	Transport	Agriculture	Waste management	Grand Total (kt)	Mid-year Population (thousands)	Per Capita Emissions	Emissions per km ²
2005	121.0	352.6	164.9	33.6	345.3	105.2	81.4	1152.6	125.9	9.2	2.2
2006	125.4	356.6	164.8	32.8	335.1	99.9	77.0	1139.0	127.2	9.0	2.1
2007	121.3	346.6	161.6	32.0	336.5	99.0	73.5	1116.4	128.3	8.7	2.1
2008	118.4	348.4	145.4	28.4	319.3	97.9	63.7	1065.6	129.1	8.3	2.0
2009	100.7	318.8	131.2	24.5	307.0	96.3	68.1	989.8	129.8	7.6	1.9
2010	104.5	342.0	148.9	26.9	304.7	97.1	72.8	1040.0	130.9	7.9	2.0
2011	99.8	300.0	136.2	25.4	298.9	95.3	73.5	971.4	131.5	7.4	1.8
2012	106.0	322.0	133.4	26.4	298.8	95.8	59.1	985.2	132.3	7.4	1.9
2013	97.2	315.2	127.5	24.9	290.0	91.5	68.6	956.7	133.0	7.2	1.8
2014	80.1	272.2	114.8	20.1	296.6	95.2	101.1	922.2	134.2	6.9	1.7
2015	69.4	262.1	111.7	18.0	304.9	95.0	68.4	870.3	136.0	6.4	1.6
2016	56.2	251.0	113.7	15.0	317.6	91.6	148.4	937.0	138.8	6.7	1.8
2017	44.0	236.0	113.7	15.6	312.9	92.2	169.2	925.4	140.6	6.6	1.7
2018	29.4	237.1	121.6	19.0	305.1	95.5	104.4	854.3	142.3	6.0	1.6
2019	23.5	225.4	103.3	15.2	302.1	95.5	72.9	779.3	144.0	5.4	1.5
2020	18.9	221.7	103.2	16.0	241.8	95.4	28.6	666.2	145.9	4.6	1.3
2021	21.6	227.7	119.0	17.5	251.2	88.6	22.0	688.1	147.5	4.7	1.3

Units are in Kilotonnes of Carbon Dioxide.

5.75 Policy 37 of the HDPF in part seeks to achieve satisfactory arrangements for all new development for the storage of refuse and recyclable materials as an integral part of the design, and moreover, seeks to minimise construction and demolition waste and to utilise recycled and low impact materials. *Note these figures are from the 2021/22 period as the 2022/23 figures were unavailable at time of publication.*

5.76 In terms of recycling, Horsham district is performing well. For the 2021/22 monitoring period, a total of 30,093 tonnes of household waste was recycled or composted. This represents 53.5% of total household waste (56,284 tonnes) generated in the district. There has been a steady increase in the amount of waste collected and recycled since 2015. The total amount of household waste (including refuse, recycling and compost) collected has increased by 10% since 2015, and the total amount recycled by 30% over the same period.

Table 16: Horsham District Waste and Recycling 2021/22

AMR Year	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22
Domestic Waste (t)	28,100	26,929	26,280	23,647	24,016	26,626	26,590
Domestic Mixed Dry Recycling (t)	22,911	12,967	13,242	13,870	13,643	16,006	14,682
Garden Waste (t)		12,647	12,614	12,893	13,432	14,371	15,012
TOTAL (t)	51,011	52,543	52,136	50,410	51,091	57,003	56,284
Other recycled (t)					156	280	399
Total Recycled (t)	22,991	25,614	25,865	26,763	27,231	30,657	30,093
Recycling Rate (%)	45.1%	48.7%	49.6%	53.1%	53.3%	53.8%	53.5%
Total per Household (kg)	389	416	410	372	463	392	412

5.77 West Sussex's non-recycled household waste is currently taken to a landfill site at Brookhurst Wood. Biffa and West Sussex County Council have signed a 25-year contract to treat the County's non-recycled black bag household rubbish at a Mechanical Biological Treatment (MBT) facility at Brookhurst Wood, to the north of Horsham. This flagship facility for West Sussex will ensure that the site continues to process non-recycled waste, but in a more environmentally friendly and cost-effective way. It will use a combination of sorting and treatment technologies to maximise the amount of rubbish that is recycled or used as a resource by separating out metals which will be sent for recycling, and using waste to create alternatives to fossil fuels for industry and homes.

5.78 Planning permission was granted on appeal⁷ for a recycling, recovery and renewable energy facility and ancillary infrastructure at the site of the Former Wealden Brickworks, Langhurstwood Road, Horsham, under West Sussex County Council planning application WSCC/015/18/NH on 27 February 2020.

⁷ Appeal Decision WSCC/015/18/NH

<https://acp.planninginspectorate.gov.uk/ViewCase.aspx?CaseID=3218965>

Policy 38 – Strategic Policy: Flooding

5.79 During the 2022/23 monitoring year, there was one objection to a planning application from the Environment Agency⁸ on flooding grounds and there were no objections on water quality grounds. Table 17 shows Horsham District Council in comparison to other local planning authorities within West Sussex.

Table 17: Environment Agency Objections (Flooding and Water Quality)

Environment Agency	2022/23	
	Number of objections (Flood)	Number of objections (Water Quality)
LPA Name		
Adur & Worthing Councils	11	0
Arun District Council	16	0
Brighton & Hove City Council	0	0
Chichester District Council	5	4
Crawley Borough Council	0	0
Horsham District Council	1	0
Lewes District Council	2	0
Mid Sussex District Council	0	0
Mole Valley District Council	0	0
Waverley Borough Council	4	0

5.80 The sole objection in the Horsham Area (DC22/0100) was resolved by Environment Agency advice being followed and condition being applied.

⁸ Environment Agency objections to planning on the basis of flood risk
<https://www.gov.uk/government/publications/environment-agency-objections-to-planning-on-the-basis-of-flood-risk>

HDPF Chapter 10 - Infrastructure, Transport and Healthy Communities

Policy 39 – Strategic Policy: Infrastructure Provision

- 5.81 Policy 39 of the HDPF relates to infrastructure and confirms that arrangements for new or improved infrastructure provision, will be secured by planning obligations (S106 agreements), the Community Infrastructure Levy (CIL) and in some circumstances, through planning conditions attached to a planning permission.
- 5.82 The Council publishes a separate Infrastructure Funding Statement⁹ on S106 and CIL contributions. West Sussex County Council will produce its own Infrastructure Funding Statement and this should be referred to for the most up to date information in respect of the allocation of West Sussex Council Contributions.

Policy 40 – Sustainable Transport

- 5.83 Policy 40 of the HDPF relates to sustainable transport and confirms that in order to manage the anticipated growth in demand for travel, development proposals which promote an improved and integrated transport network, with a re-balancing in favour of non-car modes as a means of access to jobs, homes, services, and facilities will be encouraged and supported.
- 5.84 Census data from 2021 is now available and can be compared with Census 2011 information on both the distance travelled to work by residents in Horsham district, together with the mode of transport used to travel to work. There has been a massive increase in those choosing to work from home and a corresponding decrease in the number of miles travelled to work overall. This is most likely due to the change in working patterns and the rapid adoption of remote working technologies brought about by the Covid-19 pandemic.

⁹ Community Infrastructure Levy Report

<https://www.horsham.gov.uk/planning/planning-policy/community-infrastructure-levy/cil-annual-report>

Table 19a: Distance Travelled to Work (Census 2021)

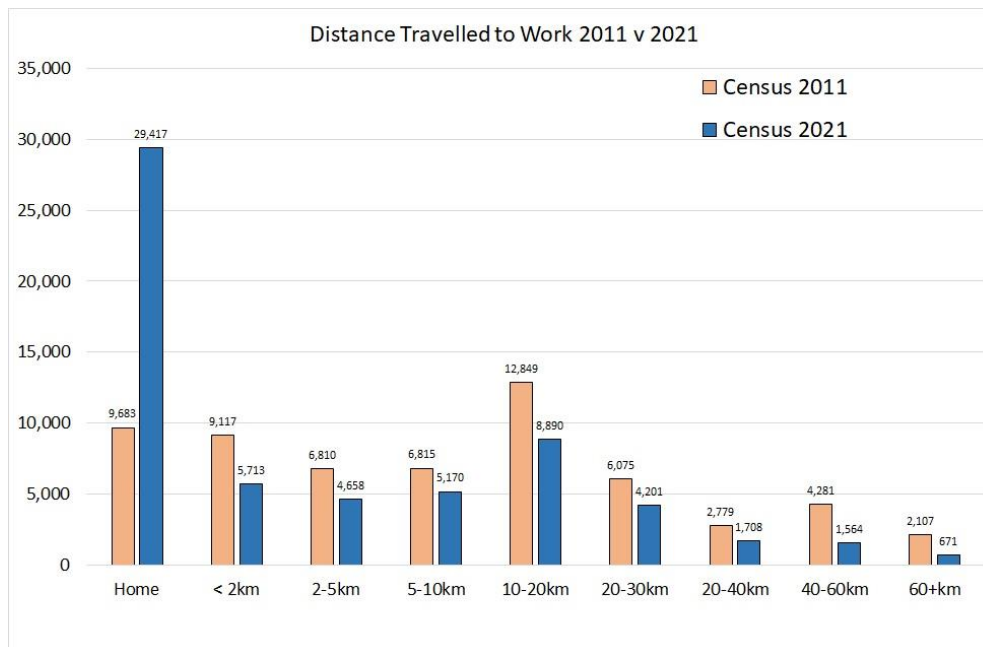
Code	Distance Travelled	Working Population	Percentage of working population
1	Less than 2km	5,713	7.9%
2	2km to less than 5km	4,658	6.5%
3	5km to less than 10km	5,170	7.2%
4	10km to less than 20km	8,890	12.3%
5	20km to less than 30km	4,201	5.8%
6	30km to less than 40km	1,708	2.4%
7	40km to less than 60km	1,564	2.2%
8	60km and over	671	0.9%
9	Work mainly at or from home	29,417	40.8%
10	Works mainly at an offshore installation, in no fixed place, or outside the UK	10,172	14.1%
-1	Other	Not Recorded	Not Recorded
-8	Does not apply	74,611	
	All working categories	72,164	100.0%
	Total Population	146,775	

Table 19b: Distance Travelled to Work (Census 2011)

Code	Distance Travelled	Working Population	Percentage of working population
1	Less than 2km	9,117	13.80%
2	2km to less than 5km	6,810	10.30%
3	5km to less than 10km	6,815	10.30%
4	10km to less than 20km	12,849	19.40%
5	20km to less than 30km	6,075	9.20%
6	30km to less than 40km	2,779	4.20%
7	40km to less than 60km	4,281	6.50%
8	60km and over	2,107	3.20%
9	Work mainly at or from home	9,683	14.60%
10	Works mainly at an offshore installation, in no fixed place, or outside the UK	Not Recorded	Not Recorded
-1	Other	5,783	8.70%
-8	Does not apply	Not Recorded	Not Recorded
	All working categories	66,299	100%
	Total Population	131,300	

5.85 The tables illustrate that the distance most travelled to reach employment of those who travel is still 10 – 20km, but there has been a threefold increase in those working from home.

Figure 19: Distance Travelled to Work (Census 2011 vs 2021)



5.86 The Census data also provides information on the modes of travel used to get to their work destination. Tables 20a and 20b illustrates which travel modes were the most used in the district.

Table 20a: Method of Travel to Work (Census 2021)

Code	Method of Travel to Work	Working Population	Percentage of working population
1	Work mainly at or from home	29,417	40.8%
2	Underground, metro, light rail, tram	54	0.1%
3	Train	1,235	1.7%
4	Bus, minibus or coach	624	0.9%
5	Taxi	100	0.1%
6	Motorcycle, scooter or moped	261	0.4%
7	Driving a car or van	32,645	45.2%
8	Passenger in a car or van	2,053	4.3%
9	Bicycle	702	1.0%
10	On foot	4,474	6.2%
11	Other method of travel to work	604	0.8%
12	Not in employment or aged 15 years and under	74,611	
	All working categories	72,169	100.0%
	Total Population	146,780	

Table 20a: Method of Travel to Work (Census 2011)

Code	Method of Travel to Work	Working Population	Percentage of working population
1	Work mainly at or from home	409	0.6%
2	Underground, metro, light rail, tram	102	0.2%
3	Train	4,719	7.1%
4	Bus, minibus or coach	1,161	1.8%
5	Taxi	77	0.1%
6	Motorcycle, scooter or moped	Not recorded	Not recorded
7	Driving a car or van	43,221	65.3%
8	Passenger in a car or van	2,817	4.3%
9	Bicycle	1,121	1.7%
10	On foot	6,607	10.0%
11	Other method of travel to work	370	0.6%
12	Not in employment or aged 15 years and under	Not recorded	Not recorded
	All working categories	66,229	100%
	Total Population	131,300	

5.87 As illustrated in the tables, the main mode of transport used within Horsham district to travel to work is still the private motor vehicle, at 45.2% of the working population. There has been a marked decrease in the number who use the train, walk or cycle in the last ten years. The overall results, and particularly the reliance upon the private motor vehicle is not surprising given the rural nature of the district, and due to the uptake in hybrid and home working due to the Covid-19 pandemic, fewer people are travelling long distances to work.

Policy 41 – Parking

5.88 Horsham District Council operates several pay car parks in Horsham for which usage data can be obtained. The data and indicator summarised below can also be used as a proxy for the vitality and viability of Horsham Town Centre (see policies 12 and 13 of the HDPF) more generally. Table 21 shows car parking ticket sales per annum and compares that with previous years.

Table 21: Car Parking Figures (Horsham Town) since 2007/08

Year	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
Total number of ticket sales	1,514,301	1,435,283	1,346,466	1,338,266	1,349,298	1,356,836
Year	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19
Total number of ticket sales	1,559,618	1,460,473	1,499,788	1,677,872	1,620,838	1,408,000
Year	2019/20	2020/21	2021/22	2022/23		
Total number of ticket sales	1,387,000	750,000	1,102,565	1,731,951		

5.89 The figures have recovered from the low in 2020/21 due to the impact of the lockdowns as a result of the Covid-19 pandemic and have now reached a record high representing a 19% increase over the pre-pandemic average. Both the maintenance and refurbishment of existing car parks can impact the number of car parking tickets sold each year; however, the indicator is considered to be robust given the length of time over which monitoring has taken place.

Policy 42 – Strategic Policy: Inclusive Communities

- 5.90 Policy 42 of the HDPF aims to aid inclusive communities and to provide positive measures which help create a socially inclusive and adaptable environment where the needs of specific groups are met, such as Gypsies and Travellers, faith groups etc.
- 5.91 The Index of Deprivation¹⁰ produced by the former Ministry of Housing Communities and Local Government (MHCLG) provides a useful indication of the overall level of deprivation in a district by scoring a set of 38 indicators across seven distinct domains; income, employment, health, education, housing, living environment and crime. To allow districts to be compared, the Index combines all topics to produce a ranking system containing all 326 local authorities within England. The ranking system is presented on a scale of 1 (most deprived) to 326 (least deprived).
- 5.92 As the indices is a ranking system, it is important to remember that it is a comparison against other local authorities; therefore, a high ranking does not necessarily mean there is no deprivation within the district, it just means there is less deprivation compared to that of other areas. The local authority level result also combines scores from numerous smaller areas within that location, meaning that a high score could in some circumstances, mask the fact that there are very localised pockets of severe deprivation hidden within the district.
- 5.93 The Indices of Deprivation, 2019, is the latest year for figures to have been produced by the former MHCLG and shows overall deprivation within the Horsham District to be relatively low with only 36 local authorities in the rest of the UK considered to be less deprived. However, this is a reduction to that reported in the 2015 Indices where only 31 authorities were considered to be less deprived.
- 5.94 Table 22 below compares 2019 County and local authority levels of deprivation against the previous 2015 and 2010 results. Whilst the study only measures deprivation in relative terms, all local authorities in West Sussex have declined in rankings from 2015-2019 with the exception of Adur & Worthing which improved.

¹⁰ English indices of deprivation

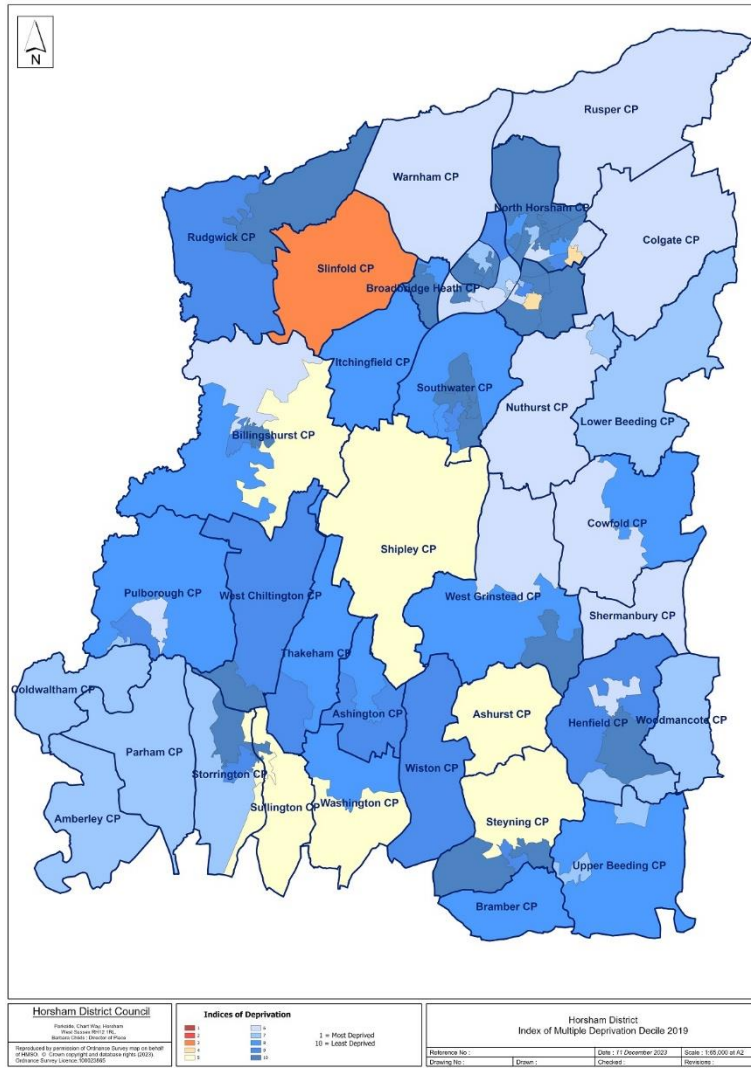
<https://www.gov.uk/government/collections/english-indices-of-deprivation>

Table 22: Indices of Multiple Deprivation (2010 - 2019)

County Level (ranking out of 152 upper tier authorities)				
	Rank 2019	Rank 2015	Rank 2010	Change 2015-2019
West Sussex	125	130	130	-5
East Sussex	93	99	90	-6
Hampshire	136	141	141	-5
Brighton & Hove	89	76	53	13
Surrey	147	150	150	-3
Local Authority (ranking out of 317)				
	Published Rank 2019	Published Rank 2015	Published Rank 2010	Change 2015-2019
Adur	169	150	145	19
Arun	156	174	154	-18
Chichester	225	231	222	-6
Crawley	149	151	170	-2
Horsham	290	295	304	-5
Mid Sussex	311	321	315	-10
Worthing	175	172	160	3

5.95 Table 22 shows that in 2019, Horsham was ranked 290 out of 317 authorities. This means that approximately 90 % of all local authorities within the UK experienced higher levels of deprivation than can be found in Horsham District. It should be noted that this is an average; therefore, a range of deprivation scores are present within the smaller area of Horsham district.

Figure 22: Indices of Multiple Deprivation within Horsham District (2019)



Policy 43 – Community Facilities, Leisure and Recreation

- 5.96 Policy 43 of the HDPF relates to community facilities, leisure and recreation and outlines where the provision of new and improved community facilities or services will be supported, particularly where developments of this nature would be in accordance with the Development Hierarchy (policy 3 of the HDPF) or Strategic Development locations.
- 5.97 Horsham District Council monitors the throughput for the district’s leisure centres each year. Due to lockdowns and other measures imposed as a response to the Covid-19 pandemic, usage of the sports and leisure centres was restricted for most of the 2020/21 period. However, the number of visitors has increased in the 2022/23 period to 1,086,187. This shows that sport centre usage is back to pre-pandemic levels of around one million per year. Table 23 below shows the total throughput for HDC Leisure Centres per annum since 2011/12.

Table 23: Horsham District Council Leisure Centres Attendance since 2011/12

HDC Sport Centres		
Monitoring Year	Total throughput	Per cent change
2022/23	1,086,176	20.5%
2021/22	901,483	127.4%
2020/21	396,420	-65.1%
2019/20	1,134,600	4.3%
2018/19	1,087,307	2.8%
2017/18	1,057,591	6.5%
2016/17	993,335	-2.9%
2015/16	1,023,524	-2.7%
2014/15	1,052,102	-1.7%
2013/14	1,069,978	10.2%
2012/13	970,771	-2.3%
2011/12	993,697	

- 5.98 There was one leisure development in the 2021/22 1 monitoring period with a gross floor space of 93 sq. m. as detailed in Table 23a. *Note these figures are for the 2021/22 Monitoring period. The 2022/23 figures were unavailable at time of publication.*

Table 23a: Horsham Leisure Development Completions 2021/22

Location	Gross Floorspace (m2)	Net Floorspace (m2)	Site Area (Ha)
Outside Built up Area			
D2: Leisure Unit 30 Graylands Estate	93	0	0.01
Overall Horsham District Total	93	0	0.01

Appendix 1: Monitoring Framework for the Horsham District Planning Framework (HDPF)

Policy & Description	Policy Objective/ Significant Effect	Target	Indicator	Notes	Baseline	Source
<p>1. Strategic Policy: Sustainable Development</p> <p>Policy to ensure Council takes a positive approach which reflects the presumption in favour of Sustainable Development</p>	<p>To ensure compliance with NPPF</p> <ul style="list-style-type: none"> • SO1 Sustainable Development • SO2 Economy & Employment • SO3 Protection of economic vitality and viability • SO4 Recognising and promoting the role of market towns • SO5 The rural economy • SO6 Housing delivery • SO7 Sustainable Locations • SO9 Character and built heritage • SO10 Landscape Character • SO11 Environmental Quality • SO12 Climate Change and Renewable Energy 	N/A	N/A	This is an overarching policy set by national Government. We are unable to monitor this at District level	N/A	N/A

Horsham District Council – Authority Monitoring Report 2021/22

Topic: Policies for Growth & Change						
<p>2. Strategic Policy: Strategic Development</p> <p>To maintain the Districts unique rural character whilst ensuring the needs of the community are met</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO2 Economy & Employment • SO3 Protection of economic vitality and viability • SO6 Housing delivery • SO7 Sustainable Locations 	N/A	N/A	This is an overarching policy to be monitored in more detail through the policies in the HDPF	N/A	N/A
<p>3. Strategic Policy: Development Hierarchy</p> <p>To ensure development takes place in a manner which protects the settlement pattern and rural character of the district.</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO3 Protection of economic vitality and viability • SO6 Housing delivery • SO7 Sustainable Locations 	<p>No development to be delivered outside the BUAB unless through Neighbourhood Development Plans, Housing Exceptions sites or under the provisions of Strategic Policy 4.</p> <p>Neighbourhood plans</p>	Number of permissions granted outside the BUAB which do not comply with local policy	N/A	The monitoring of this indicator will be assessed from a baseline of zero each year	HDC
<p>4. Strategic Policy: Settlement Expansion</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO2 Economy & Employment • SO6 Housing delivery 	To meet identified local needs	Number of units allocated through Neighbourhood Development Plans	The housing trajectory showing actual and projected completions	Zero	WSCC facilitated by District Council

Horsham District Council – Authority Monitoring Report 2021/22

<p>5. Strategic Policy: Horsham Town</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO2 Economy & Employment • SO3 Protection of economic vitality and viability 	<p>To promote and maintain the prosperity of Horsham town</p>	<ul style="list-style-type: none"> • Amount of new retail floorspace in town centre • Number of retail units converted to other uses • Amount of retail permitted outside the defined town centres • Retail vacancy rates / Retail vitality • Total amount of floorspace for 'town centre uses' 	<p>WSCC CIL LA information Horsham Residents Survey Town Centres Manager</p>	<p>Zero in base year of 2011 and monitored annually to present cumulative additions year on year</p>	<p>District Council monitored through planning applications</p>
<p>6. Strategic Policy: Broadbridge Heath</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO2 Economy & Employment • SO6 Housing delivery 	<p>Delivery of new district wide leisure provision Delivery of 35% affordable housing</p>	<ul style="list-style-type: none"> • Delivery of development in accordance with policy / SPD • Number of dwellings completed • Delivery of affordable housing onsite • Amount of floorspace delivered for retail and leisure 	<p>N/A</p>	<p>Policy will be monitored once the application is received and determined</p>	<p>District Authority</p>

Horsham District Council – Authority Monitoring Report 2021/22

Topic: Economic Development						
7. Strategic Policy:	<ul style="list-style-type: none"> SO1 Sustainable Development SO2 Economy & Employment SO5 The rural economy SO7 Sustainable Locations 	<p>Delivery of 90,000sqm of Office floorspace throughout the District to 2031</p> <p>Delivery of 270,300sqm of Industrial floorspace throughout the District to 2031</p> <p>Delivery of 46,450sqm of commercial floorspace on land north of Horsham</p>	<ul style="list-style-type: none"> Amount of land developed for employment land / land supply by type (B1 / B2 / B8), particularly in strategic locations Amount of employment land lost from Key Employment Areas Amount of employment land lost to residential development Total number of jobs in Horsham District Levels of Unemployment Average annual income Employment land available 	N/A	Zero at the start of plan period 2011	CILLA figures from WSCC and planning applications
9. Employment Development – Key employment areas	<ul style="list-style-type: none"> SO1 Sustainable Development SO2 Economy & Employment SO7 Sustainable Locations 	No loss of key employment areas	<ul style="list-style-type: none"> Amount of land developed for employment land / land supply by type (B1 / B2 / B8), particularly in any strategic locations Amount of employment land lost from Key Employment Areas Amount of employment land lost to residential development Levels of Unemployment Average annual income Employment land available 	N/A	The monitoring of this indicator will be assessed on an annual basis	CILLA figures from WSCC and planning applications

Horsham District Council – Authority Monitoring Report 2021/22

<p>10. Rural economic development</p>	<ul style="list-style-type: none"> To support rural businesses SO1 Sustainable Development SO5 The rural economy SO7 Sustainable Locations 	<p>For the number of rural businesses to increase over the plan period</p>	<p>Number of business use (A1, B1, B2, B8) permission granted outside BUAB</p> <p>Loss of business use – Monitored through change of use B1 – C3</p>	<p>HDC to analyse business permissions</p>	<p>The monitoring of this indicator will be assessed on an annual basis</p>	<p>District Council</p>
<p>11. Tourism and cultural facilities</p>	<ul style="list-style-type: none"> SO1 Sustainable Development SO2 Economy & Employment SO5 The rural economy 	<p>No net loss of tourism and cultural facilities in District</p> <p>To provide an increase in leisure provision in the District</p> <p>Achieve or increase target attendance rates for Horsham Museum, Capitol and leisure centres</p>	<p>Number of C1, D1, D2 uses granted permission</p> <p>Number of leisure facilities in District</p> <p>Target attendance rates at Horsham Museum, Capitol and leisure centres</p>	<p>N/A</p>	<p>The monitoring of this indicator will be assessed on an annual basis</p>	<p>District Council</p>
<p>12. Strategic Policy: Vitality and viability of existing retail centres</p>	<ul style="list-style-type: none"> SO1 Sustainable Development SO3 Protection of economic vitality and viability SO4 Recognising and promoting the role of market towns 	<p>Maintain or increase present levels of retail floorspace in defined frontages and primary shopping area</p> <p>Reduce or maintain present levels of retail space outside defined town centre</p>	<ul style="list-style-type: none"> Amount of new retail floorspace in town and village centres Number of retail units converted to other uses Amount of retail permitted outside the defined town and village centres Retail vacancy rates / Retail vitality Monitor usage of car parks Number of market stalls let through HDC Number of outdoor events held each year 	<p>N/A</p>	<p>The monitoring of this indicator will be assessed on an annual basis</p>	<p>CILLA figures from WSCC and planning applications</p>

Horsham District Council – Authority Monitoring Report 2021/22

13. Town centre uses	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO3 Protection of economic vitality and viability • SO4 Recognising and promoting the role of market towns 	<p>Maintain or increase present levels of retail floorspace in defined frontages and primary shopping area</p> <p>To retain 70% A1 use in primary retail frontages</p> <p>To retain 50% A1 use</p>	<ul style="list-style-type: none"> • Amount of new retail floorspace in town centres • Number of retail units converted to other uses • Mix of uses- A3 / A1 split 	N/A	The monitoring of this indicator will be assessed on an annual basis	CILLA figures from WSCC and planning applications
		in secondary retail frontages				
14. Shop Fronts & advertisements	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO3 Protection of economic vitality and viability • SO9 Character and built heritage 	Enabling policy – no target	No of applications for new, temporary or replacement shop fronts granted and refused	This is an enabling policy, therefore no target has been set	N/A	District Council

Horsham District Council – Authority Monitoring Report 2021/22

Topic: Housing						
15. Strategic Policy: Housing Provision	<p>SO1 Sustainable Development</p> <p>SO6 Housing delivery</p> <p>The SA identified three significant effects from the plan. Namely that</p> <ul style="list-style-type: none"> • housing allocations could not come forward within planned timescales; and • that the appropriate type and size of housing may not be delivered 	<p>Delivery of 13,000 units over plan period in the whole District.</p> <p>Delivery of 2,500 units on land West of Bewbush as allocated through Core Strategy 2007</p> <p>Delivery of the remaining 1,946 units on land West of Horsham as allocated through the Core Strategy, 2007</p> <p>Delivery of 750 units through windfall development</p> <p>Delivery of 1,500 units through Neighbourhood Planning</p>	<ul style="list-style-type: none"> • Housing completions • Average house prices • Affordable Housing Completions • Affordable housing schemes granted permission • Number if people on Housing waiting list • % of households which are owner occupied • Total number of house sales • Number of windfall sites granted permission • Number of units granted through Neighbourhood Development Plans 	Information will be presented in the Districts housing trajectory	Baseline was zero in 2011. Currently an undersupply of 555 units in monitoring year 2013-14	WSCC HDC Zoopla.com
16. Strategic Policy: Meeting Local Housing Needs	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO6 Housing delivery 	35% affordable housing on residential development of 15 or more dwelling and 20% affordable housing on site between 5-15 dwellings	<ul style="list-style-type: none"> • Affordable Housing Completions • Affordable housing schemes granted permission • Housing permissions by dwelling size and type 	N/A	The monitoring of this indicator will be assessed on an annual basis	District Council Registered Affordable Housing Providers

Horsham District Council – Authority Monitoring Report 2021/22

		<p>70% affordable rented and 30% intermediate/ shared ownership</p> <p>Reduction in the number of people on the Districts housing waiting list</p> <p>Completed housing reflects the type, mix and size evidenced through the SHLAA Update 2014</p>				
17. Exception Housing Schemes	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO6 Housing delivery 	Reduction in the number of people in priority housing need in rural areas	Number of dwellings granted permission on exceptions sites accordance with policy 17	N/A	2011 baseline	District Council
18. Retirement Housing and Specialist Care	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO6 Housing delivery 	Target to be provided through SHMA Update 2014	Number of retirement dwellings/care home permitted.	N/A	The monitoring of this indicator will be assessed on an annual basis	District Council
19. Park Homes and Residential Caravans	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO5 The rural economy • SO6 Housing delivery 	No target enabling policy	<p>Number of permitted sites</p> <p>Number of applications for change of use to C1</p>	N/A	This is an enabling policy therefore no target was set	District Council

Horsham District Council – Authority Monitoring Report 2021/22

20. Rural Workers Accommodation	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO5 The rural economy • SO6 Housing delivery 	No target – enabling policy	Number of permissions for dwellings outside BUAB	Enabling policy in order to achieve a key objective in the plan permissions outside BUAB will show if its working	This is an enabling policy therefore no target was set	District Council
Topic: Strategic Allocations						
Land North of Horsham						
SD1: Strategic Policy: Land North of Horsham	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO2 Economy & Employment • SO3 Protection of economic vitality and viability • SO6 Housing delivery • SO7 Sustainable Locations • SO10 Landscape Character • SO11 Environmental Quality 	N/A	Policy will be monitored through other policies in the Monitoring Framework	N/A	N/A	N/A
SD2: Employment and Business Opportunities on land north of Horsham.	<ul style="list-style-type: none"> • SO2 Economy & Employment • SO3 Protection of economic vitality and viability 	Provision of 46,450sqm of employment land	Amount of new office floorspace provided within Strategic development site	N/A	Zero at start of plan period	WSCC
SD3: Local Centre (at land north of Horsham	<ul style="list-style-type: none"> • SO3 Protection of economic vitality and viability • SO7 Sustainable Locations 	Delivery of 6,000 sqm provision of retail	Amount of new retail floorspace provided within Strategic development site	N/A	Zero at start of plan period	WSCC

Horsham District Council – Authority Monitoring Report 2021/22

SD4: Housing Needs (at land north of Horsham)	SO6 Housing delivery	Delivery of 2,500 residential units to 2031 35 % of units delivered to be affordable	Housing completions	N/A	Zero at start of plan period	WSCC
SD5: Open Space, Sport and Recreation (at land north of Horsham)	SO7 Sustainable Locations	Delivery of 3.2Ha of playing pitches	Delivery of open space and recreation in accordance with policy SD5	This will be monitored by referring to the planning application	Zero at start of plan period	HDC
SD6: Landscape Buffer, Biodiversity and green Infrastructure (on land north of Horsham)	SO10 Landscape Character SO11 Environmental Quality	Delivery of a 10ha Cemetery	Delivery of cemetery and landscape buffer in accordance with policy SD6	This will be monitored by referring to the planning application	Zero at start of plan period	HDC
SD7: Design (on land north of Horsham)	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO12 Renewable Energy & Climate Change 	No development within the 'Landscape Buffer'	Delivery of development design in accordance with policy SD7	This will be monitored by referring to the planning application	Zero at start of plan period	HDC
SD8: Education	SO1 Sustainable Development	Provision of school places amounting to <ul style="list-style-type: none"> • Two, two form of entry primary schools • one six form of entry secondary school; • up to 60 Special Education Needs places; and • up to 98 early years places 	Delivery of education facilities in accordance with policy SD8 Educational attainment levels	This will be monitored by referring to the planning application	Zero at start of plan period	HDC
SD9: Transport Infrastructure (on land north of Horsham)	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO12 Renewable Energy & Climate Change 	Delivery of pedestrian, cycling, equestrian, public transport and road infrastructure	Delivery of transport infrastructure in accordance with Policy SD8	This will be monitored by referring to the planning application	Zero at start of plan period	HDC

Horsham District Council – Authority Monitoring Report 2021/22

Southwater						
SD10 Strategic Policy: Southwater Strategic Site	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO2 Economy & Employment • SO6 Housing delivery • SO7 Sustainable Locations • SO10 Landscape Character 	<p>Delivery of 500 residential units to 2031</p> <p>Provision of formal and information open space within the planning application</p> <p>Delivery of a Landscape Buffer</p> <p>Delivery of pedestrian, cycling, equestrian, public transport and road infrastructure</p>	To ensure the application is in compliance with policy SD10	N/A	Zero at start of plan period	HDC
Topic: Gypsy and Traveller Accommodation						
21. Strategic Policy: Gypsy & traveller Site Allocations	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO6 Housing delivery • Significant Effect: That sufficient gypsy pitches are not provided to meet local need 	39 pitches up to 2017	<p>Total number of Gypsy and Traveller pitches in District</p> <p>Number of permitted pitches for Gypsies and Travellers and Travelling Showpeople</p>	N/A	Zero from start of plan period 2011	District Council /WSCC
22. Gypsy and Traveller Sites	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO6 Housing delivery • Significant Effect: That sufficient gypsy pitches are not provided to meet local need 	39 pitches between 2017 and 2027	Number of permitted pitches for Gypsies and Travellers on sites allocated	N/A	Zero from start of plan period 2011	District Council /WSCC

Horsham District Council – Authority Monitoring Report 2021/22

<p>23. Strategic Policy: Gypsy and Traveller Accommodation</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO6 Housing delivery • Significant Effect: That sufficient gypsy pitches are not provided to meet local need 	<p>Delivery of 78 pitches to 2026</p> <p>No growth of unauthorised sites</p>	<p>Number of permitted pitches for Gypsies and Travellers and Travelling Showpeople</p>	<p>Authority will monitor the number of applications on allocated and non-allocated sites</p>	<p>Zero from start of plan period 2011</p>	<p>District Council /WSCC</p>
--	--	--	---	---	--	-------------------------------

Topic: Conserving and Enhancing the Natural Environment						
24. Strategic Policy: Environmental Protection	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO10 Landscape Character • SO11 Environmental Quality <p>Significant Effect Risk: there is a risk that the uncertainties regarding the scale and size of development coming forward through neighbourhood planning could individually or cumulatively have an impact on biodiversity.</p> <p>Also the environmental quality of the District particularly in terms of air quality is at risk from further development due to additional traffic movements.</p>	<p>No exceedances in UK air quality</p> <p>No new AQMA's declared in the District</p> <p>No deterioration of River Quality</p> <p>No applications permitted contrary to the advice of HDC on the grounds of contaminated land, air quality or noise that cannot be mitigated</p>	<ul style="list-style-type: none"> • Exceedances in UK Air Quality Objectives • Number of AQMA's in District • Number of noise complaints • River quality • Permissions granted contrary to policy 	N/A	<p>UK exceedances in air quality will be monitored year on year</p> <p>Currently 2 AQMA's in District</p> <p>River quality baseline is that recorded by EA in 2014</p>	District Council /WSCC

Horsham District Council – Authority Monitoring Report 2021/22

<p>25. Strategic Policy: The Natural Environment and District Character</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO9 Character and built heritage • SO10 Landscape Character • SO11 Environmental Quality • Significant Effect: Risk that new development will be damaging to the landscape 	<p>No deterioration of landscape character areas</p> <p>No applications to infringe an area of environmental designations</p> <p>No applications to infringe protected habitats</p>	<ul style="list-style-type: none"> • Condition of landscape character areas • Area of designation / reserve in Horsham infringed by planning applications (ha) • Area of habitats infringed by planning applications • % of habitats infringed by planning applications • SSSI condition 	<p>N/A</p>	<p>Baseline is the Districts Landscape Character Assessment 2013</p> <p>Condition of SSSI's 2014 baseline</p>	<p>District Council</p> <p>Environment Agency</p> <p>Sussex Biodiversity Record Centre</p>
	<p>Significant Effect Risk: there is a risk that the uncertainties regarding the scale and size of development coming forward through neighbourhood planning could individually or cumulatively have an impact on biodiversity</p>	<p>No deterioration in the condition of SSSI's</p>				

Horsham District Council – Authority Monitoring Report 2021/22

<p>26. Strategic Policy: Countryside Protection</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO10 Landscape Character • SO11 Environmental Quality • Significant Effect: Risk that new development will be damaging to the countryside <p>Significant Effect Risk: there is a risk that the uncertainties regarding the scale and size of development coming forward through neighbourhood planning could individually or cumulatively have an impact on biodiversity</p>	<p>No deterioration in landscape character</p> <p>Ensure appropriate development outside BUAB</p>	<p>Condition of landscape character areas</p> <p>Number of applications outside BUAB</p>	<p>District council then to consider why permission was granted outside BUAB</p>	<p>Baseline is the Districts Landscape Character Assessment 2013</p>	<p>District Council</p>
---	---	---	--	--	--	-------------------------

Horsham District Council – Authority Monitoring Report 2021/22

<p>27. Strategic Policy: Settlement coalescence</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO10 Landscape Character 	<p>No permitted applications which will have a perceived impact on settlement coalescence</p>	<p>Condition of landscape character areas</p> <p>Development within former strategic gaps between Horsham and Crawley</p> <p>Number of applications which have 'settlement coalescence' picked up as an issue in the determination</p>	<p>District will monitor planning decisions to note anywhere 'settlement coalescence' was picked up as an issue in the determination</p>	<p>This will be monitored annually</p>	<p>District Council</p>
<p>28. Replacement Dwellings House Extensions in the Countryside</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO10 Landscape Character 	<p>No net loss of dwellings in countryside locations</p> <p>No net gain of dwellings in countryside locations</p>	<p>Number of replacement dwellings, house extensions and conversions permitted outside BUAB</p> <p>Monitor prior notifications too</p>	<p>Enabling policy in order to achieve a key objective in the plan permissions outside BUAB will show if its working</p>	<p>District council then to consider why permission was granted outside BUAB</p> <p>Year on year base rate</p>	<p>District Council</p>
<p>29. Equestrian development</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO10 Landscape Character 	<p>Enabling policy therefore no target was set</p>	<p>Number of permissions for Equestrian development</p>	<p>Evidence of permissions being granted should demonstrate the policy is working</p>	<p>Enabling policy therefore no baseline was set</p>	<p>District Council</p>

Horsham District Council – Authority Monitoring Report 2021/22

<p>30. Protected landscapes</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO10 Landscape Character <p>Significant Effect Risk: there is a risk that the uncertainties regarding the scale and size of development coming forward through neighbourhood planning could individually or cumulatively have an impact on biodiversity</p>	<p>No deterioration of landscape character</p> <p>No loss of ancient woodland</p>	<ul style="list-style-type: none"> • Condition of Landscape Character Areas • % of District classified as Ancient Woodland 	<p>District will monitor planning decisions to note anywhere 'settlement coalescence' was picked up as an issue in the determination</p>	<p>This will be monitored annually</p>	<p>District Council</p>
<p>31. Green Infrastructure and Biodiversity</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO10 Landscape Character • SO11 Environmental Quality <p>Significant Effect Risk: there is a risk that the uncertainties regarding the scale and size of development coming forward through neighbourhood planning could individually or cumulatively have an impact on biodiversity</p>	<p>No deterioration of landscape character areas</p> <p>No applications to infringe an area of environmental designations</p> <p>No applications to infringe protected habitats</p> <p>No deterioration in the condition of SSSI's</p>	<ul style="list-style-type: none"> • Condition of SSSI's • Permitted applications in designated sites • Permitted applications in priority habitats • Number of records of protected species within 500m buffer of a planning application • Number of records of protected species, bats and notable birds 	<p>N/A</p>	<p>Baseline as per 2014 AMR</p>	<p>District Council</p> <p>Sussex Biodiversity Record Centre</p> <p>Environment Agency</p>

Horsham District Council – Authority Monitoring Report 2021/22

<p>32. Strategic Policy: The Quality of New Development</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO9 Character and built heritage 	<p>To deliver development in compliance with Policy 31</p> <p>To deliver a network of open spaces</p>	<ul style="list-style-type: none"> • Number of Design Statements produced • Number of applications refused on the grounds of bad design • Open space and community facilities provided through CIL contributions 		<p>This will be monitored annually</p>	<p>District Council</p>
<p>33. Development Principles</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO9 Character and built heritage <p>Significant Effect Risk: there is a risk that the uncertainties regarding the scale and size of development coming forward through neighbourhood planning could individually or cumulatively have an impact on biodiversity</p>	<p>For majority of windfall development to be on PDL</p>	<ul style="list-style-type: none"> • Gross housing completions on PDL • Permitted applications in designated sites • Number of Design Statements produced • Enforcement against Site Waste Management Plans • Incidents of antisocial behaviour • Number of recorded offences • Number of recorded offences per 1000 population 	<p>N/A</p>	<p>The number and proportion of gross completions on PDL will be monitored annually</p>	<p>District Council Sussex Police</p>
<p>34. Cultural and Heritage Assets</p>	<ul style="list-style-type: none"> • SO1 Sustainable Development • SO9 Character and built heritage <p>Significant Effect Risk: there is a risk that the uncertainties regarding the scale and size of development coming forward through neighbourhood planning could individually or cumulatively have an impact on biodiversity</p>	<p>Reduction in the number of sites/ buildings on the Heritage at Risk register</p> <p>No applications granted contrary to specialist advice</p>	<ul style="list-style-type: none"> • Number of sites/ buildings on the Heritage at Risk register • Number of permissions in Conservation Areas • Number of Listed Building Consents granted permission • Number of buildings on Local List • Number of applications permitted contrary to advice of English Heritage or HDC 	<p>N/A</p>	<p>Baseline as of 2014</p>	<p>District Council</p>

Horsham District Council – Authority Monitoring Report 2021/22

Topic: Climate Change						
35. Strategic Policy: Climate Change	<ul style="list-style-type: none"> SO1 Sustainable Development SO12 Climate Change and Renewable Energy 	<p>Reduction in the tonnage of non-inert waste sent to landfill</p> <p>Reduction in total emissions of CO2</p> <p>Reduction in carbon emissions by sector</p>	<ul style="list-style-type: none"> Number of District Heating networks in District Total emissions of CO2 Carbon emissions by sector (Industrial & Commercial, Domestic and Road) and per capita Tonnage of non-inert waste sent to landfill 	N/A	2014 baseline	<p>District Council</p> <p>WSCC</p> <p>DECC</p>
36. Strategic Policy: Appropriate Energy Use	SO12 Climate Change and Renewable Energy	<p>Reduction in total emissions of CO2</p> <p>Reduction in carbon emissions by sector</p> <p>Facilitation of a District Heating Network within Horsham District All qualifying residential development to be accompanied by an Energy Statement</p>	<ul style="list-style-type: none"> Number of District Heating networks in District Total emissions of CO2 Carbon emissions by sector (Industrial & Commercial, Domestic and Road) and per capita Number of permissions for renewable energy installations 	N/A	2014 Baseline	WSCC

Horsham District Council – Authority Monitoring Report 2021/22

37. Sustainable Design and Construction	<ul style="list-style-type: none"> SO1 Sustainable Development SO12 Climate Change and Renewable Energy 	<p>Reduction in the tonnage of non-inert waste sent to landfill</p> <p>All properties to have access to superfast fiberbased broadband by 2016</p> <p>All permitted residential development supported by a Sustainability Statement</p>	<ul style="list-style-type: none"> Percentage of inert waste sent to landfill District recycling rates Number of schemes achieving CSH or BREEAM standards Coverage of superfast broadband 24Mbps 	Superfast broadband part of West Sussex Better Connected initiative	2014 Baseline	District Council WSCC
38. Strategic Policy: Flooding	<ul style="list-style-type: none"> SO1 Sustainable Development SO11 Environmental Quality SO12 Climate Change and Renewable Energy 	<p>All developments over 1ha in Flood Zone 1 and All developments in Flood Zones 2&3 require an FRA</p> <p>No applications granted against the advice of the Environment Agency</p>	<ul style="list-style-type: none"> Percentage of new development located in floodplain Permissions granted contrary to advice of EA on flooding and water quality grounds 	The District Council should not validate any applications without an appropriate FRA	This indicator will be monitored each year	District Council Environment Agency West Sussex Lead Local Flood Authority
Topic: Infrastructure, Transport and Healthy Communities						
39. Strategic Policy: Infrastructure Provision	SO1 Sustainable Development	Monitor the collection of S106 and CIL monies against the infrastructure in the Infrastructure Delivery Plan.	<p>Total revenue from CIL Contributions</p> <p>Total revenue from S106</p>	N/A	Baseline to be set once CIL is adopted	District Council / WSCC

Horsham District Council – Authority Monitoring Report 2021/22

40. Sustainable Transport	<ul style="list-style-type: none"> SO1 Sustainable Development SO2 Economy & Employment 	<p>Increase ticket sales for rail and bus routes</p> <p>Increase number of bus routes servicing District</p>	<ul style="list-style-type: none"> Number of Green Travel Plans submitted Proportion of households with two or more cars Travel to work data (mode and distance) Number of bus routes 	Annual monitoring to assess demand/capacity and respond accordingly	2014 baseline	Census Data Metrobus Southern Rail
---------------------------	---	--	---	---	---------------	--

			<p>provided throughout District</p> <ul style="list-style-type: none"> Ticket sales on 			
41. Parking	SO1 Sustainable Development	No target set as an increased use of car parks could benefit town centre policies	Monitor usage of car parks	Annual monitoring to assess demand/capacity and respond accordingly	2014 baseline	District Council/ WSCC
42. Strategic Policy: Inclusive communities	SO1 Sustainable Development	<p>Maintain or increase educational attainment levels</p> <p>Provide adequate number of gypsy pitches</p>	<ul style="list-style-type: none"> Indices of Multiple Deprivation Employment rates based on gender, age, race and ethnicity Number of Gypsy and Traveller pitches granted permission Percentage of housing stock in fuel poverty Number of permissions for D1 uses which meet the needs for faith or minority groups Life expectancy Educational attainment levels – number of GCSE' 			District Council

Horsham District Council – Authority Monitoring Report 2021/22

43. Community Facilities, Leisure and Recreation	SO1 Sustainable Development	Increase provision of community facilities in District	<ul style="list-style-type: none">• Visitor numbers to HDC leisure facilities• Amount of new leisure space in town & village centres• Community Right to Build Orders and Community Development Orders	N/A	2014 Baseline	
--	-----------------------------	--	--	-----	---------------	--