

Budget Book 2019-20



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Report to Cabinet

24 January 2019 By Brian Donnelly (Cabinet Member for Finance and Assets) **DECISION REQUIRED**



Not Exempt

The 2019/20 Budget and the Medium Term Financial Strategy to 2022/23

Executive Summary

This report sets out details of the proposed 2019/20 revenue and capital budgets following the receipt of the provisional financial settlement from Government on 13 December 2018. The net budget requirement for 2019/20 at £10.4m is £0.3m lower than in 2018/19. The Council is able to set a budget that will generate a surplus, which will help towards funding future transformation to maximise efficiency and effectiveness. In the year, the Council will be delivering a £19.3m capital programme, while the level of council tax proposed remains the lowest in West-Sussex and is in the lowest quartile nationally.

The report also reviews the Medium Term Financial Strategy 2019-23 approved by Council in December 2018 in the light of any updated information. The outlooks remains uncertain due to limited detail available on Government's proposed significant change to the future of business rates and the Fair Funding Review; both are currently under consultation.

The current projection is for the Council to have a budget surplus in 2019/20 and 2020/21 despite the continued reduction in Government funding as we anticipate any effect to be dampened slightly, rather than a step change in 2020. However, without taking action this would result in budget deficits. The budget projections for 2021/22 and 2022/23 are to breakeven, provided significant transformation continues to be delivered.

To do this, the Council plans to continue to deliver savings and income generation through a combination of measures including; service reviews, procurement, income generation, and other efficiency measures. While the immediate programme focuses on 2019/20, ideas have been extended into 2020/21, looking for new sources of income, reviewing our workforce especially around recruiting and retaining local staff and supporting our people to take on broader and more complex roles. We are also looking at replacing our technology with cheaper, Cloud based options and increasing the amount of self-service using the internet and social media.

The report also sets out a series of prudential indicators that are a statutory requirement to demonstrate that the Council's capital programme is affordable, and prudent in the context of the Council's overall finances. The report also includes a statement on the robustness of reserves in Appendix I.

Recommendations

Cabinet is recommended to propose the following for consideration by Council on 13 February 2019:

- i) That the level of Council Tax for 2019/20 increases from £145.60 by £4.66 (3.2%) to £150.26 at Band D.
- (ii) That the net revenue budget for 2019/20 of £10.435m is approved (attached as Appendix A).
- (iii) That Special Expenses of £300,370 (attached as Appendix D) and a Band D charge of £25.56 are agreed in respect of the unparished area for 2019/20.
- (iv) That the capital programme for 2019/20 (attached as Appendix E) be approved and that the indicative capital budgets in the programme for future years be noted.
- (v) That the projected future balanced budgets on the revenue account in 2021/22 and 2022/23 are noted and the Medium Term Financial Strategy continues to be reviewed and refined to ensure that decisions are taken to deliver these balanced budgets in these two years.
- (vi) That the Minimum Revenue Provision (MRP) Statement set out in Appendix F is approved.
- (vii) That the Capital Strategy and prudential indicators and limits for 2018/19 to 2021/22 set out in Appendix G are approved.
- (viii) To note the statement on the robustness of the level reserves in Appendix I.

Reasons for Recommendations

To meet the Council's statutory requirement to approve the budget and the prudential indicators before the start of a new financial year.

Background Papers: Medium Term Financial Strategy, Cabinet, 22 November 2018

Wards affected: All

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Appendices:

- A: Revenue Budget 2019-20
- **B**: Major items of growth and savings
- **C**: Grants to voluntary groups
- **D**: Special charge summary
- Ei: Capital expenditure programme
- Eii: Capital programme new schemes
- F: Minimum Revenue Provision
- G: Capital Strategy including Prudential Indicators
- H: New Homes Bonus
- I: Reserves

Background Information

1 Introduction and background

- 1.1 This report sets out the Council's budget requirement for 2019/20 for capital and revenue expenditure. The budget is reviewed in the context of the projected outturn for 2018/19, future years' projected budgets and reserves.
- 1.2 The local government finance system is complex and the medium term future is more uncertain than ever. Predicting what interest rates and energy costs will be in two to five years' time is difficult and further complicated by uncertainty regarding the financial impact of Britain's exit from the European Union, the Government's welfare reform programme, the Fair Funding Review and future income from retained Business Rates.
- 1.3 Local government is effectively in the dark as to how the sector will be financed beyond 2019/20. It is however certain that the direction of travel will remain towards greater fiscal self-sufficiency, and that the amount of money available to district councils will continue to reduce over the next five years. The emergence of a Section 114 notice at a County Council indicates imminent danger in the upper tier sector, unless significant funding changes are made. Funding is therefore highly likely to be 'diverted' from Districts towards County / upper tier authorities that are suffering the most, led by the demands of social care.
- 1.4 The current budget estimate is for the Council to deliver a surplus in 2019/20 and 2020/21 which will help fund the transformation needed to be able to balance the budgets in 2021/22 and 2022/23.
- 1.5 This review ensures that the 2019/20 budget and resultant Council Tax level will be set within the context of the Council's Corporate Plan priorities and the financial strategy in order to deliver a balanced budget, updated for the latest information and knowledge available to the Council. The report also sets out the prudential indicators used to measure the affordability of the Council's capital programme.

2 Relevant Council policy

2.1 To deliver a balanced budget over the medium term.

3 Details

Strategic political, economic and regulatory outlook

- 3.1 UK economists are increasingly concerned about the UK economic outlook being affected by the apprehensiveness and uncertainty surrounding the negotiations from Britain's exit from the European Union, which is on course to happen at the end of March 2019.
- 3.2 The Bank of England raised interest rates to 0.75% in August 2018 but they remain at low levels with significant increases not predicted within the period of this MTFS, the £445bn quantitative easing programme continues and there has been some reduction in the credit rating of UK banks by investment firms. The value of the pound has decreased since the June 2016 referendum; and is around 15% lower against the U.S. Dollar and the Euro. The FTSE 100 share index has fluctuated, rising from around 6,000 at the time of the referendum, peaking at 7,800, but spending much of December 2018 around 6,700.
- 3.3 Inflation has fluctuated recently, but has fallen when compared to 12 months ago, putting slightly less pressure on expenditure in general terms. In November 2018 it measured 3.2% under the Retail Price Index (RPI) compared to 4.1% a year ago and

2.3% under the Consumer Price Index (CPI) compared to 3% a year ago. However, in specific areas, the impact from increases in costs can be much higher, with for example, the cost of fuel rising much faster and increasing by around 10% over the course of a year. This trend is also set to continue.

3.4 Both the demand for the Council's services and its income streams are affected by the general economic health of the District, and the prevailing interest rate has a direct impact on interest receipts. Therefore the uncertainty of the economic and regulatory outlook adds risk to the setting of a precise financial strategy. With this in mind, the assumptions within the budget and medium term financial strategy have been revisited in the sections below.

Finance Settlement 2019/20

3.5 The Council accepted the offer made by Government in December 2015 of a fouryear settlement through to 2019/20. This provided a relative degree of certainty in that the Revenue Support Grant (RSG) and the baseline Business Rates funding reduction from £2m in 2018/19 to £1.4m in 2019/20 (due to £0.7m negative RSG) shouldn't get any worse during this period. Government reversed its intention in the 2019/20 provisional settlement on 13 December 2018 that announced that negative RSG will be eliminated to prevent any local authority from being subject to a downward adjustment to their business rates tariffs and top-ups which could act as a disincentive for growth.

Revenue Budget 2018/19

3.6 Budget holders have monitored income and expenditure against the 2018/19 budget throughout the year. They have also continued to prepare and work up plans to address the future deficits and implement them on an ongoing basis. Despite significant pressures on housing services causing an overspend in this area, overall, the estimated forecast outturn for 2018/19 at the end of month 8 is a deficit on net expenditure of £28k. Officers are taking a number of actions that are likely to improve this positon further by year-end resulting in a small surplus. Any surplus will be used to help fund the Future Horsham transformational changes in 2019/20.

4 Update on the Medium Term Financial Strategy projections

4.1 The medium term financial strategy in Table 1 has been updated for the projected outturn for 2018/19, the 2018 Autumn Budget, the December 2018 provisional settlement for 2019/20 and other known information.

| | 2018/19 | 2019/20 | 2020/21 | 2021/22 | 2022/23 |
|---|-----------|-----------|----------|----------|----------|
| Table 1: MTFS | £000 | £000 | £000 | £000 | £000 |
| Current net expenditure | 10,714 | 10,435 | 11,040 | 11,630 | 12,190 |
| Cumulative income / savings to deliver through transformation | In budget | In budget | (800) | (1,155) | (1,305) |
| Expected net expenditure after transformation | 10,714 | 10,435 | 10,240 | 10,475 | 10,885 |
| Funding: Council Tax | (9,144) | (9,645) | (10,030) | (10,425) | (10,835) |
| Baseline Business Rates | (1,899) | (2,029) | (410) | 0 | 0 |

| Additional Business Rates | (200) | 0 | 0 | (50) | (50) |
|-----------------------------------|----------|----------|----------|----------|----------|
| Collection Fund (surplus)/deficit | (82) | (65) | - | - | - |
| Total Funding | (11,333) | (11,739) | (10,440) | (10,475) | (10,885) |
| Net (Surplus) / Deficit | (611) | (1,304) | (200) | 0 | 0 |
| Forecast outturn at M8* | (583) | | | | |

*Due to impact of M8 forecast of £28k overspend against net expenditure

4.2 The assumptions underlying the current medium term financial strategy projections are summarised in table 2 below and expanded upon in the paragraphs that follow:

Table 2: key budget assumptions used:

| Inflation cost non-salaries | 2.5% increase per annum |
|------------------------------|--|
| Increase in salaries budget | 2% per annum |
| Contribution to pension fund | Nil in 2019/20 and thereafter as currently in surplus |
| Increase in Council Tax | 3.2% £4.66 in 2019/20 and 2.5% thereafter |
| Local Business Rates | 75% localisation of business rates triggering a significant re-baselining in 2020/21. |
| Increase in dwellings | Around 1,000 per year |
| New homes bonus - revenue | NHB remains in 2019/20, but sharpened / removed thereafter. Bonus not feeding into revenue as tapered down to zero in 2018/19. |
| Minimum level of reserves | £6m |

Interest rates and inflation

- 4.3 Economic forecasters are predicting a diverse range on inflation over the next three years, reflecting the uncertainty of exit from the European Union. The medium term financial strategy currently budgets for a 2.5% increase in inflation on the expectation that inflation will remain at or near current levels. The Bank of England suggested in its November 2018 inflationary forecast that CPI inflation would fall back towards its own target of 2% by the early 2020s, although RPI tends to be around 0.8% higher.
- 4.4 Whilst income is also affected by inflation, inflation also increases our expenditure and that offsets the increases in Council Tax and charges. The impact of inflation on the medium term financial strategy will be revisited on a monthly basis as the data is released by the Office of National Statistics.
- 4.5 The Bank of England base rate increased to 0.75% in August 2018 but remains at a low level, affecting the Council's income streams from investments. The Council has taken action over the past two years to diversify the investment strategy into non-high street bank style deposit holdings which should help to mitigate the effect by generating more income, but nevertheless, this will impact on the Council's ability to generate income from investments during the period.
- 4.6 The amount of money the Council has on deposit generating interest income is likely to decrease as the proposed strategy to spend commuted sums on affordable housing will lower the amount of funds held by the Council, albeit this will be replenished somewhat by CIL. Significant expenditure on the capital programme also

reduces other funds held by the Council. Whilst no short term borrowing has been undertaken in 2018/19, this is forecast to occur during the medium term financial period, and may transition into longer term borrowing. The positive side of the low Bank of England base rate is that the cost of borrowing is also relatively low at present.

4.7 Economic forecasters are again divided on when an upturn in interest rates may occur. At the moment, the medium term financial strategy includes only a small increase over the three year period which is in line with our treasury management advisors' opinion.

Salaries

4.8 Local government pay is negotiated nationally and the Council has no direct influence on the pay settlement. The 2% local government pay award in December 2017 covered increases in both 2018/19 and 2019/20. Given the potential prospect that inflationary pressures may drive further salary demands, further 2% pay increases through to 2022/23 have been budgeted as well. In expenditure terms, this equates to approximately £325k to £350k of additional expenditure per annum.

Pension Fund

4.9 An increase in employer pension contributions is not currently anticipated in 2019/20 or the MTFS on the basis of the 2016 triennial revaluation of the Council's Pension Fund and a £10m asset interim valuation at 31 March 2018. Equally though, it would not be prudent to significantly cut the employer contribution level from its current 20.5%, as historically, the pension fund has spent more years in deficit than in surplus and the positon can quickly decline, due to changes in actuary assumptions increasing the liabilities, as well volatility of asset values and the value of assets falling. The positon will be revisited when the 2019 full triennial revaluation of the Council's Pension Fund funding statement is finalised by the actuary.

Council Tax

- 4.10 The December 2018 provisional settlement retained the 2019/20 referendum threshold at the higher of 3% or £5 for district councils in recognition of the inflationary rates of the moment. Government's funding assumptions for all district councils include increases in Council Tax by the maximum amount.
- 4.11 Ours remains the lowest Council Tax in West Sussex and is in the bottom quartile of all district councils. RPI is currently 3.2% at November 2018. A 3.2% inflationary increase in Council Tax, equivalent to £4.66 is included in the 2019/20 budget. Further increases in Council Tax at 2.5% been have built into the medium term financial strategy projections through to 2022/23. Every 1% increase in Council tax increases income by approximately £95k. As Government funding falls away, the Council is increasingly reliant on self-funding through fees and charges and Council tax as the only sources of income.

Dwellings

4.12 The District has seen housing growth over the last five years, as a result of a large developments such as those to the west of Horsham and Kilnwood Vale. The Council anticipates that the completion of these developments together with the delivery of new homes in Southwater and Billingshurst will continue to see growth in housing in the District at around 1,000 new dwellings each year over the medium term financial strategy period. The housing industry is highly sensitive to economic factors. Therefore the medium term financial strategy also takes into account a more prudent

view of the economic uncertainty and the likelihood that a recession may start to bite in the next year or two.

Local Business Rates

- 4.13 The Council currently retains around 5% or £2m of the £44m Business Rates collected in the district, which is based on a complex calculation involving target rates of collection set by Government. Local government can increase their business rate income by growing the business rate take in their area; conversely, if collections fall then local government bear an element of risk. Local government currently share this risk and reward with Government 50:50.
- 4.14 Historical data suggests a 'flat' picture with limited material Business Rates growth envisaged over the period of the MTFS. This area is a 'momentum indicator' where growth is more likely to continue where it is already taking place. Now, on average, every successful new business opening is more or less offset by a conversion of a business premise to residential flats (under the permitted development regime introduced by the Government) or a closure.
- 4.15 In 2017/18, the 2017 Rateable Value fell by £1.16m over the year. In the first nine months of 2018/19, the 2017 rateable value list has recovered by only £0.13m. Redevelopments in the former Council buildings on North Street, and Piries Place and Swan Walk shopping centre are affecting the Rateable Value. In the longer term, these initiatives and those such as the development of North Horsham and the redevelopment of the former Novartis site may offer some upside but at the moment our economic growth as an area is a long way below the desirable level compared to the affluence of its population.
- 4.16 The Council is comparatively less at risk in respect of business rate valuations as it has relatively few single significant sites. For example, it is not the site of a power station, airport, major retail park or regional distribution centre. Some risk does exist however; principally around outstanding rates appeals for which the Council would have to bear its share of lost revenue should those appeals prove successful. The Council had a provision of £1.84m for business rate appeals at 31 March 2018. The slow rate at which the Valuation Office is tackling the backlog of appeals makes the Council sceptical that the provision for appeals will fall in the near future.
- 4.17 Earlier this year, Government announced its revised intention of allowing local government to retain 75 percent of growth of locally collected rates from 2020, rather than 100 percent. How this will happen and what impact it will have on local government remains uncertain. Government has not put forward any formal legislation, but several different pilot schemes are currently operating.
- 4.18 The Council has been successful as part of a 75% Business Rates pilot bid for 2019/20 with all the local government authorities in West Sussex, although this is just a pilot for only one year, and it is unclear how this might transition into a long term model for the 2020s. From the business rate take in 2019/20, the West Sussex pilot aims to reinvest up to £19m of growth in business rates in full fibre digital connectivity across the county to support the local economy. Although few projects will complete in the year, this could impact our business rates situation later the MTFS period.
- 4.19 Business rate income will continue to be distributed around the country as before. The 75% localisation refers to the level of growth (or fall) from the baseline that is

likely to be significantly reset. The Council will also continue to share this growth (or fall) with West Sussex County Council, although the current share under the 50% scheme (District 40% and 10% County) is also likely to change. For the pilot year at least, the 75% shared by local government will be split 20% District and 55% County.

- 4.20 In addition, based on the criteria for the pilot schemes, the Council expects that any 75% localisation of Business Rates will involve the replacement of other funding streams and is also likely to come with additional responsibilities that would give rise to additional costs. It is possible that the New Homes Bonus could be made part of this too. That the transferred grants will largely be County Council grants possibly indicates that the increase in local share will go to the County in two-tier areas.
- 4.21 Furthermore, the increase in the Business Rates multiplier has been switched from RPI to CPI. The multiplier is the annual increase in Business Rates determined by the Government. CPI tends to go up more slowly than RPI so this change is likely to reduce the buoyancy in the Business Rates yield. Over time, this will have a significant impact on the resources that are available to local government as a sector.

Fair Funding Review

- 4.22 On 13 December 2018, the Government issued a consultation on the Fair Funding Review of relative needs and resources and cost drivers and updating the current needs assessment formulae. This attempts to weigh up a range of cost drivers such as population, rurality, deprivation, demand for social care, transport, waste disposal and fire and rescue service. The output from this will feed into the overall settlement offer for 2020 onwards. This paper also includes questions about taking into account surpluses on sale, fees and charges, and especially those from parking. The Government has not previously included local authority generated income in this way in its papers and our projections assume in the future we retain all our sales, fees and charges alongside Council Tax as our two main funding streams. If this assumption is incorrect then Horsham District Council's financial position could become significantly worse than currently shown.
- 4.23 The indications so far are that districts and especially those which have low need and a higher proportion of wealth will lose out. If previous changes are a guide though, there will be some transitional arrangements, which will dampen the effect, but Government has indicated that any period will be short in order to redistribute funding as quickly as possible.
- 4.24 At this point it is difficult to calculate the effect of both the Fair Funding Review and the effect of business rates localisation. Not enough detail is known about the potential changes but the Council can conclude that there is a high degree of uncertainty, especially beyond 2020. The Council has assumed that a significant rebaselining of business rates will occur and expect the cancellation of negative RSG in 2019/20 to be carried forward into the 2020/21 baseline. The Council therefore estimates a Business Rate income of about £400k in 2020 rather than the current £2m, with this falling to zero in 2021/22 once the damping effect from the Fair Funding Review wears off. The Council will revisit the impact of this as it learns more about how the final schemes will work and will feed this into a future MTFS.

New Homes Bonus

4.25 The New Homes Bonus (NHB) provides an incentive payment for local government to stimulate housing growth in their area. The calculation is based on Council Tax statistics submitted each October. In two-tier local government areas this payment is

currently split in the ratio 20% to county councils, 80% to district councils. NHB is currently not ring-fenced and can be spent at the Council's discretion.

- 4.26 The incentive has been sharpened since its introduction reducing the payment from six years to four years, and introducing a 0.4% baseline that needs to be exceeded before any NHB payments are made. For this Council, this means that approximately 250 band D equivalent dwellings need to be built before any grant is received.
- 4.27 No changes were made to the scheme for 2019/20. **Appendix H (figure i)** models the provisional income based on the number of dwellings in the Council Tax Base form at October 2018 and with the current format continuing, although this is not thought to be a likely ongoing scenario. The Council will receive a payment of £974k for 2019/20, which is lower than the last couple of years. The number of dwellings added between October 2017 and October 2018 dropped to 845. Counterbalancing this, the national average council tax payment per dwelling has increased, there was a relative increase in the number of band E to H homes, and the district has also benefited from the £350 affordable homes bonus on nearly 380 homes this year; three times the 2018/19 number.
- 4.28 Government has previously indicated further sharpening is likely and **Appendix H** (figure ii) models a reduction to payments for only three years and an increase in the baseline to 0.7%, lowering the future amounts the Council will receive.
- 4.29 Over the summer, there have been suggestions the Government believes the grant has been unsuccessful in delivering housing. This could lead to it being significantly altered or withdrawn in 2020 and there is a suggestion the £900m funding may be used as a counterweight in any 75% localisation of Business Rates scheme that may happen in 2020. This is modelled in **Appendix H (figure iii)**. Due to this overhanging threat, during 2017/18 and 2018/19, the Council removed its revenue reliance on NHB to zero in contrast to the £1.17m that was included in the 2016/17 revenue budget. Government is yet to confirm that NHB will continue at all into the 2020s.
- 4.30 The principle of using any NHB reserve to strengthen the Council's ability to generate income from appropriate investments in order to receive income to support future service delivery and secure the delivery of infrastructure to serve the needs of the district's residents is unchanged.
- 4.31 The NHB reserve will stand at £4.2m at 31 March 2019. Depending on the severity of the sharpening of the scheme, the reserve is forecast to be between £1m and £7m by 31 March 2023, after allowing for allocations to fully fund the new Broadbridge Heath leisure centre and running track, and then annual investment of £3m in property. This is all subject to house building continuing at the same rate.

External financial pressures

4.32 An increase in demand and the introduction of the Homelessness Reduction Act in April 2018 led to a significant increase in the cost of homeless services during 2018/19. This is being felt by districts all across the County, largely due to longer stays in bed and breakfast accommodation required by the Act. The overall increase for homeless accommodation provision in the first eight months of the year is in the region of 40 households when compared to the last four years. The forecast for 2018/19 is a £300k overspend in housing and the MTFS has built some of this additional spend into the budget. Some mitigation against the higher demand for bed and breakfast accommodation is already in progress such as the provision of additional temporary housing units.

- 4.33 West Sussex County Council (WSCC) has identified the need to make efficiencies over the next four years to balance their budgets over the medium term financial strategy. WSCC are considering some tough options as part of the 2019/20 budget setting process targeting some discretionary service areas.
- 4.34 One likely discretionary reduction is funding housing related support, which is currently commissioned by County, often through contracts with voluntary sector organisations. The restructure of services such as at the Y Centre building in Horsham could lead to an increase in the numbers of unintentionally homeless people that Horsham District Council would have a statutory duty to house. Consequently, this could lead to more demand for housing services provided by the Council, therefore increasing costs.
- 4.35 WSCC has already approved plans to reduce their current £6m core budget on discretionary housing support to £4.6m in 2019/20 and then £2.3m in 2020/21. WSCC will terminate all current contracts by 30 September 2019 and County will develop new contractual arrangements to commence on 1 October 2019. Additional assurance on the implementation period and impact mitigation will be provided through a continuous review process with providers and partners between January and September 2019 to ensure that the revised contracts are deliverable and the impact of these changes are minimised.
- 4.36 For this Council, the impact of County decisions on housing services after mitigation is estimated at around £150k for a half year, and this has been built into the 2019/20 budget.
- 4.37 It is possible that other WSCC decisions will also affect the Council's income. For example, WSCC currently pay funding for recycling credits above the statutory minimum level to encourage levels of recycling and reduce the amount of residual waste. WSCC may decide in the future to pay only the statutory minimum, which would result in a reduction of income to the Council for the recycling credits. Whilst the 2019/20 budget includes full payments from County, there is a risk that payments such as these are withdrawn too.

5 Draft Revenue Budget for 2019/20

- 5.1 The 2019/20 budget has been prepared following a detailed "Budget Challenge", with Heads of Service challenged to increase revenue streams and reduce expenditure. The challenge process is there to ensure that excessive budgeting is avoided, additional income is found and efficiency savings are made. It also ensures that adequate resourcing is provided to meet service delivery items.
- 5.2 The budget requirement is for £10.435m. The detail of the revenue budget is shown in **Appendix A**. Due to the unexpected elimination of £0.7m negative RSG in 2019/20, the budget will generate an estimated surplus of £1.3m which should be earmarked into a transformation reserve and used to fund the further transformation required to help deliver the £1.3m of recurrent savings and income needed to balance the budget by 2022/23.
- 5.3 The main items of growth and savings in the 2019/20 budget are detailed in **Appendix B**. Salaries remain a significant cost pressure of approximately £350k in 2019/20 relating to a 2% pay award to staff and a number of increments and including changes to the lower NJC pay grades. The Council has tried to mitigate the increase by reducing posts and hours where possible, although there is an overall growth in

headcount. This comprises amongst other things, the recruitment of more neighbourhood wardens and a community warden supervisor, staff at the Capitol, an IT developer and information security officer within technology services to add capacity to support improvement changes in digital content and two homeless prevention officers. There is also £200k of growth in casual staff and overtime, net of a reduction in agency staff, to be able to continue to deliver an increasing level of services and generate more income.

- 5.4 Other significant items of growth include the increased costs of housing services and Bed and Breakfast in particular, rising fuel costs that have increased by 10% in a year, general maintenance programme costs, vehicle repairs and hire, projects to increase the quality of recycling and a Business Improvement District proposal for Horsham town centre.
- 5.5 With continuing pressures on the Council's budget and the on-going challenge this presents to future service delivery, in particular discretionary services, it is necessary that where possible services generate sufficient revenue to cover their cost of delivery. In 2019/20, this includes further income from continuing the diversification of income options within the treasury management investment strategy, income from the Capitol, parking volumes in urban and rural areas and changes in the leisure centre services income from new contract arrangements. However, in 2019/20, there are no increases in the garden waste collection charges.
- 5.6 The Year of Culture is one of the most ambitious and significant revenue projects in 2019. To deliver the extensive programme of supported events, additional funding of £300k spread over three years was approved in 2017/18, with 2019/20 the final year. This was over and above the budgets that already exist for arts, culture and community. The current projected spend is within the budget but this does rely on the delivery of significant income through ticket sales. This is a risk and the Council has modelled three scenarios to help manage this risk. The scenarios range from a small surplus to a potential overspend of £140k. Progress on the financial aspects of the Year of Culture will be reported through the Council's normal budget monitoring mechanisms.
- 5.7 In total, the additional income and savings generated exceeds the cost pressures and the net budget at £10.435m requirement is £0.3m lower than the £10.72m from the previous year.
- 5.8 The budget also includes £226k of grants to the voluntary groups, the largest being £94k to the Citizen Advice Bureau in Horsham. A full list is included in **Appendix C**.

6 Special charge

6.1 Details of the Special Charge expenditure of £300,370 are included in **Appendix D.** The proposed the Special Charge for 2019/20 is set at £25.56, and is sufficient to fund the proposed Special Expenses. The increase in the special charge was discussed with the Neighbourhood Councils in December 2018.

7 Council Tax for 2019/20.

| 2019/20 | | 2018/19 |
|---------|---|---------|
| £000 | | £000 |
| 10,435 | Net expenditure | 10,714 |
| 1,304 | Contribution to / (from) general reserves | 611 |

| 11,739 | | 11,323 |
|---------|--|----------|
| 0 | Revenue support grant | 0 |
| (4,807) | New homes bonus | (4,827) |
| 4,807 | Less contribution to new homes bonus reserve | 4,827 |
| (2,029) | Business Rates retention scheme baseline | (1,899) |
| 0 | Business Rates retention scheme net additional business rates | (200) |
| 9,710 | Expenditure to be financed from District Council Tax | 9,224 |
| (300) | Less funding by Special Charge taxpayers | (284) |
| (65) | Less share of estimated (surplus) / deficit on Collection Fund | (82) |
| 9,344 | Expenditure to be funded from District Council tax | 8,859 |
| 62,187 | Estimated band D equivalent properties | 60,846.5 |
| £150.26 | Council Tax at band D | £145.60 |
| £2.89 | Cost per week at band D | £2.80 |

Table 3 – Council Tax for 2019/20.

8 Capital Budget

- 8.1 The Council has applied its project management methodology to projects detailed in the Capital Programme for 2019/20 and completed business cases to ensure that decisions taken by the Council represent Value for Money.
- 8.2 At month 9, officers are forecasting delivery of £15.6m (57%) of the £27.4m 2018/19 programme. At this stage, approximately £3.7m of unspent items will be removed as no longer required and £8.1m will be re-profiled into 2019/20.
- 8.3 The proposed £19.3m capital programme in 2019/20, includes completion of approved schemes from preceding years such as the schemes on the Broadbridge Heath leisure centre and more recently the redevelopment of Piries Place car park, temporary accommodation in Billingshurst and redevelopment contractual costs in Swan Walk. 2019/20 also includes £2m re-provision of the running track at Broadbridge Heath (with £0.5m in 2020/21), a straight line profile £3m of the five year £15m property investment fund programme, £1.4m grant funded disabled facilities and home repairs grants, £1m of housing enabling grants and £0.5m on the annual vehicle replacement programme. There are also 19 other new schemes totalling £3m of which a third has identified funding sources, with the remaining two-thirds currently unfunded. Summary details of new schemes are in **Appendix E (ii)**.
- 8.4 The full draft capital programme for 2019/20 is in **Appendix E (i).** The new programme for 2019/20 is for approval by full Council. Budgets for future years are

included to indicate the scale of provision that may be required to maintain the life of the Council's assets and meet the aspirations in the Corporate Plan.

Minimum Revenue Provision

8.5 The Council is required to set aside funds to repay the borrowing need each year through a revenue charge called the minimum revenue provision. The regulations require full Council to approve a statement of the provision in advance of each year and the statement is in **Appendix F**.

Prudential Code and Capital Strategy

- 8.6 The Local Government Act 2003 requires the Council to have regard to the CIPFA Prudential Code and the Ministry of Housing, Communities and Local Government (MHCLG) guidance. Both have been significantly revised and extended to cover more of the Council's commercial activities, notably commercial property. The objectives of the Prudential Code remain to ensure, within a clear framework, that the capital investment plans of local government authorities are affordable, prudent and sustainable, and that any investment management decisions are taken in accordance with good professional practice.
- 8.7 The Capital Strategy and the associated treasury and non-treasury investment strategies were considered by the Audit Committee on 6 December 2018. It gives a high level picture of the Council's capital plans including financing and the overarching strategy of investment in traditional financial investments and non-treasury investments such as service loans and commercial property. The committee was asked to approve the preliminary Capital Strategy as the appropriate overall approach.
- 8.8 The final capital programme for 2019/20 has changed slightly compared with the version tabled at the Audit Committee on 6 December 2018 but the changes are not significant to the overall strategy, so it remains substantially the same as seen by the Audit Committee. The Audit Committee was also asked to recommend that the Council approve the Treasury Management Strategy and Investment Strategy that fits in with the overarching Capital Strategy.
- 8.9 The final revised Capital Strategy and estimates to be adopted by the Council are set out in **Appendix G**. The Council are asked to adopt them as the final group of prudential indicators. This report revises the indicators for 2017/18, 2018/19 and 2019/20 and introduces new indicators for 2020/21.
- 8.10 The major indicators are the projected financing of capital spend, the Capital Financial Requirement and projected debt. The Council's Capital Financial Requirement is the total outstanding capital expenditure which has not yet been paid for from either revenue or capital resources. It is essentially a measure of Council's underlying borrowing need. The Capital Strategy also sets limits on external debt and sets the overarching arrangements for borrowing, treasury investments, investments for service purposes and investments in commercial property for financial return.

9 Reserves

9.1 There will be a cost in implementing the transformation for which £0.5m each year is envisaged in 2019/20 through to 2021/22 and it is anticipated that this will be funded by the surpluses in these years. The transformation will help balance future budgets and protect the level of general fund reserves as set out in **Appendix I**.

- 9.2 The Council agreed in October 2012 on a minimum level of general reserves of £6m. From 2020/21 onwards income from Government is very uncertain due to the consultation around business rate localisation and the Fair Funding Review. The Council's current strategy on reserves gives sufficient flexibility and headroom to deal with any issues that arise. Implementing transformational efficiencies and planned income schemes result in surplus budgets through to 31 March 2020. Apart from funding this transformation, the Council should not need to dip into general reserves in this period. Applying reserves in excess of the minimum level to finance the capital programme helps to reduce the MRP charge. Therefore the general fund balance is anticipated to be around the £6.5m mark at the end of 2019/20 and remain at this level throughout the MTFS period unless any further information from the Government or changes in the economy indicate a substantial worsening of our financial position beyond that currently predicted.
- 9.3 The Council will continue to review potential actions that it could take towards further transformation and / or income generating ideas to balance the budgets in 2020/21 through to 2022/23. These will be brought back in more detail in the next medium term financial strategy. A selection of potential efficiencies and income have already been generated and the programme will be constantly revisited and extended over the coming months. This will look at new sources of income, reviewing our workforce especially around recruiting and retaining local staff and supporting our people to take on broader and more complex roles, reviewing services to see if we can provide the same more efficiently, replacing our technology with cheaper, Cloud based options and increasing the amount of self-service using the internet and social media.
- 9.4 The current selection in aggregate is sufficient to close the budget gap in the future and it is expected that as the Council gets to these years, the budgets would be firmed up with actual efficiencies and income to balance the budget. However the difficulty is in actually delivering, rather than identifying potential areas, and work will get underway in plenty of good time in 2019 to maximise the opportunity for success.

10 Risks

- 10.1 The medium term financial strategy takes a prudent but balanced view of the financial future, but continuing to take further action is also important to also help mitigate the risks that the Council faces over the medium term. These risks are set out in summary below and include:
 - late delivery of transformation savings and income
 - lower savings or income as it can't be delivered to the size / scale envisaged
 - income may be affected by external factors such as a recession. A recession is probably due towards the end of the decade
 - economic uncertainty in Europe
 - a new baseline for business rates and 75% localisation
 - Fair Funding review outcomes and / or further or steeper funding cuts / to help Government meet deficit reductions targets, including any impact on locally generated sales, fees and charges from the Fair Funding Review
 - legislation forcing local government to pick up additional responsibilities that we don't yet know about

11 Next steps

11.1 The Council meeting on 13 February 2018 will set the Council Tax for 2019/20.

12 Views of the Policy Development Advisory Group and outcome of consultations

- 12.1 The proposed budget, medium term financial strategy and assumptions and capital programme were considered by the Finance and Assets Policy Development and Advisory Group at its meeting on 7 January 2019 and the Group was supportive of the proposed strategy.
- 12.2 The Medium Term Financial Strategy was also recently reviewed at Cabinet on 22 November 2018 and approved by Council on 5 December 2018, which has allowed all Members the opportunity to discuss and review the medium term financial strategy proposals in advance of the 2019/20 budget setting process. The Leader, Deputy and Cabinet Members were also briefed on the proposed 2019/20 budgets on 20 December 2018.
- 12.3 The Chief Executive, Directors and the Head of Finance have been extensively involved in preparing the medium term financial strategy and are fully supportive of its contents. The Monitoring Officer has also been consulted during the preparation of the document and is supportive of its contents.

13 Other courses of action considered but rejected

13.1 Not taking actions set out in this report would put at risk the ability of the Council to balance the budgets from 2019/20 through to 2022/23. Therefore, not taking any action has been rejected.

14 Resource consequences

14.1 The size of the Council's workforce has reduced overall since 2016 as set out in table 4, which also partly reflects the end of the Census ICT partnership which Horsham hosted where some staff TUPEd back to the two partnering local government authorities. During 2018, headcount has increased due to the recruitment of apprentices, neighbourhood wardens, and permanent waste and recycling loaders and planners. This is budgeted to continue in 2019 with for example growth in technology services and digital content editor to enable channel shift to better online customer pathways.

| 422 |
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| 422 |
| 417 |
| 398 |
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| 413 |
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Table 4 - Resources

- 14.2 Transformation may lead to changes in the size of the workforce over the next three years as the Council strives to do things in a different way. As well as new areas of growth, there may be further reductions, currently estimated at around 10 posts, which will be firmed up as detailed plans for the individual elements are finalised.
- 14.3 In accordance with the Organisational Change Policy the Council will take steps to avoid compulsory redundancies as far as possible through a combination of vacancy control, redeployment and, in appropriate cases, voluntary redundancy.

15 Legal consequences

- 15.1 Section 25 of the Local Government Act 2003 requires Chief Financial Officers to report to their Council about the robustness of estimates and the adequacy of reserves when determining their precepts, and local government authorities are required to take the Chief Financial Officer's report into account when setting the Council Tax.
- 15.2 The Council Tax in England and Wales is provided for and governed by the provisions of the Local Government Finance Act 1992. Within this Act, the Council is designated as a "Billing Authority", responsible for the billing, collection and enforcement of Council Tax.

16 Risk assessment

16.1 The Council's reliance on Government controlled funding and balancing the Medium Term Financial Strategy is captured on the Corporate Risk Register at CRR01. This is regularly reviewed and updated and is monitored at Audit Committee.

17 Other considerations

- 17.1 The Equality Act 2010 includes a public sector equality duty which requires local government authorities when exercising functions to have due regard to the need to eliminate discrimination, harassment and victimisation and other conduct prohibited under the Act and to advance equality of opportunity and foster good relations between those who share a "protected characteristic and those who do not share that protected characteristic". When a Budget proposal has implications for people covered by the Equality Act 2010, the Council must take account of the Equality Duty and any particular impact on the protected group. There are no equality implications in regards to this proposed budget.
- 17.2 There are no negative consequences of any action proposed in respect of Crime & Disorder; Human Rights; Diversity and Sustainability.

Addendum to 2019/20 budget funding – updated 1 February 2019

Since the 2019/20 budget papers were compiled for the Cabinet meeting on 24 January 2019, two changes have been made affecting the funding and projected surplus in 2019/20 and the MTFS. Changes are highlighted in red italics and explained below.

| Table 1: MTFS | 2018/19 | 2019/20 | 2020/21 | 2021/22 | 2022/23 |
|--|-----------|-----------|----------|----------|----------|
| | £000 | £000 | £000 | £000 | £000 |
| Current net expenditure | 10,714 | 10,435 | 11,040 | 11,630 | 12,190 |
| <i>Cumulative income / savings to deliver through transformation</i> | In budget | In budget | (800) | (1,155) | (1,305) |
| Expected net expenditure after transformation | 10,714 | 10,435 | 10,240 | 10,475 | 10,885 |
| Funding: Council Tax | (9,144) | (9,598) | (9,980) | (10,375) | (10,785) |
| Baseline Business Rates | (1,899) | (2,029) | (410) | 0 | 0 |
| Additional Business Rates | (200) | 0 | 0 | (50) | (50) |
| Collection Fund (surplus) / deficit | (82) | (227) | - | - | - |
| Total Funding | (11,333) | (11,854) | (10,390) | (10,475) | (10,835) |
| Net (Surplus) / Deficit | (611) | (1,419) | (150) | 50 | 50 |
| Forecast outturn at M8 | (583) | | | | |

At the Cabinet meeting on 24 January 2019, Cabinet recommended the Council tax increase for 2019/20 be lowered to 2.7% from the proposed 3.2% increase in the original budget papers. The December 2018 inflationary data released in mid-January had fallen to 2.7%. Council tax funding in 2019/20 has been reduced in the table by £47k and by £50k in each of the following three years.

The completion of the NDR1 business rates return at 31 January 2019 using the latest data available resulted in a slightly lower NDR deficit being brought forward into the collection fund surplus / deficit calculation from 2018/19 into 2019/20. The Council tax surplus element of the collection fund position remains unchanged. Overall, the effect from the NDR1 return has changed the estimated collection fund surplus from £82k into £227k.

The net effect of these changes is to improve the budget surplus in 2019/20 by £115k to £1.4m.

The 2020/21 forecast budget surplus is reduced by £50k to £150k.

Small deficits of £50k are now forecast in 2021/22 and 2022/23.

Recommendations amended to

Cabinet is recommended to propose the following for consideration by Council on 13 February 2019:

- i) That the level of Council Tax for 2019/20 increases from £145.60 by £3.93 (2.7%) to £149.53 at Band D.
- (iii) That Special Expenses of £299,140 and a Band D charge of £25.46 are agreed in respect of the unparished area for 2019/20.

Redrafted section 7 from the budget report.

| 2019/20 | | 2018/19 |
|---------|--|----------|
| £000 | | £000 |
| 10,435 | Net expenditure | 10,714 |
| 1,419 | Contribution to / (from) general reserves | 611 |
| 11,854 | | 11,323 |
| 0 | Revenue support grant | 0 |
| (4,807) | New homes bonus | (4,827) |
| 4,807 | Less contribution to new homes bonus reserve | 4,827 |
| (2,029) | Business Rates retention scheme baseline | (1,899) |
| 0 | Business Rates retention scheme net additional business rates | (200) |
| 9,825 | Expenditure to be financed from District Council Tax | 9,224 |
| (299) | Less funding by Special Charge taxpayers | (284) |
| (227) | Less share of estimated (surplus) / deficit on Collection Fund | (82) |
| 9,299 | Expenditure to be funded from District Council tax | 8,859 |
| 62,187 | Estimated band D equivalent properties | 60,846.5 |
| £149.53 | Council Tax at band D | £145.60 |
| £2.88 | Cost per week at band D | £2.80 |

Capital programme

At the Cabinet meeting on 24 January 2019, the Deputy Leader and Cabinet Member for Leisure and Culture proposed that the overall capital budget for Highwood Community Centre should be increased from £1.5m to £2m.

The increase is required to ensure there is sufficient funding in the capital programme to deliver the new community centre and make certain that all community uses have been explored. The estimated cost of the scheme has increased as more detailed investigation into construction costs and design work has been undertaken.

The revised capital programme is amended on this basis.

The additional budget of £0.5m has been added to the 2019/20 capital programme to take the Highwood Community Centre budget from £0.7m to £1.2m, increasing the overall capital programme from £19.3m to £19.8m in 2019/20.

Report to Council

Date of meeting 13 February 2019 By the Cabinet Member for Finance and Assets

DECISION REQUIRED

Horsham District Council

Not exempt

COUNCIL TAX RESOLUTION 2019/20

Executive Summary

This report seeks approval to the formal 2019/20 Council Tax resolution, setting out the Council Tax to be levied in each parish and for each property band. It is proposed to increase the District-wide Council Tax by £3.93 from £145.60 to £149.53 and to set the Special Charge in the unparished area at £25.46. Precepts from West Sussex County Council, West Sussex Police and Crime Commissioner and parishes have been received and form part of the overall Council Tax.

Note that West Sussex County Council will formally approve the County's Council Tax precept at their Council meeting on 15 February 2019.

Recommendations

The Council is recommended to resolve:

- 1. The Council Tax Base 2019/20 be noted
 - a. for the whole Council area as 62,187.0 (Item T in the formula in section 31B of the Local Government Finance Act 1992, as amended (the "Act") and
 - b. for dwellings in those parts of its area to which as Parish Precept or Special Expenses relates as shown below:

| Parish | 2019/20 tax base |
|--------------------------|------------------|
| | |
| Amberley | 329.1 |
| Ashington | 1,136.7 |
| Ashurst | 148.5 |
| Billingshurst | 4,156.8 |
| Bramber | 409.4 |
| Broadbridge Heath | 2,271.3 |
| Coldwaltham | 470.0 |
| Colgate | 1,353.3 |
| Cowfold | 843.1 |
| Henfield | 2,699.1 |
| Itchingfield | 757.5 |
| Lower Beeding | 541.7 |
| North Horsham | 8,705.2 |
| Nuthurst | 1,056.2 |
| Parham | 124.7 |
| Pulborough | 2,527.5 |
| Rudgwick | 1,394.6 |
| Rusper | 907.5 |
| Shermanbury | 288.3 |
| Shipley | 634.2 |
| Slinfold | 900.5 |
| Southwater | 4,526.2 |
| Steyning | 2,565.5 |
| Storrington & Sullington | 3,283.7 |
| Thakeham | 1,007.1 |
| Upper Beeding | 1,447.3 |
| Warnham | 989.5 |
| Washington | 1,083.9 |
| West Chiltington | 2,189.1 |
| West Grinstead | 1,308.3 |
| Wiston | 108.0 |
| Woodmancote | 272.6 |
| Horsham Town | 11,750.6 |
| Total | 62 197 0 |
| Total | 62,187.0 |

- 2. That the Council Tax requirement for the Council's own purposes for 2019/20 (excluding Special Expenses and Parish precepts) is £149.53
- 3. That the following amounts be calculated for the year 2019/20 in accordance with Sections 31 to 36 of the Act:

- (a) £83,563,123 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
- (b) £70,366,846 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
- (c) £13,196,277 being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year. (Item R in the formula in Section 31B of the Act).
- (d) £212.20 being the amount at 3(c) above (Item R), all divided by Item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish precepts).
- (e) £3,897,764 being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act
- (f) £149.53 being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.

| (g) | | 0 | Council Tax at Band D | | | | | |
|-------------------------------|-------------------|---|--|--------|--|--|--|--|
| | | Coun | cil Tax at Band D | | | | | |
| Parish | Precept Amount | Parish Precept / Special charge for Unparished Area | Basic Amount of District Council Tax | Total | | | | |
| | £ | £ | £ | £ | | | | |
| Amberley | 22,116.00 | 67.20 | 149.53 | 216.73 | | | | |
| Ashington | 100,837.00 | 88.71 | 149.53 | 238.24 | | | | |
| Ashurst | 11,490.00 | 77.37 | 149.53 | 226.90 | | | | |
| Billingshurst | 352,463.00 | 84.79 | 149.53 | 234.32 | | | | |
| Bramber | 21,930.00 | 53.57 | 149.53 | 203.10 | | | | |
| Broadbridge Heath | 115,980.00 | 51.06 | 149.53 | 200.59 | | | | |
| Coldwaltham | 15,863.00 | 33.75 | 149.53 | 183.28 | | | | |
| Colgate | 21,490.00 | 15.88 | 149.53 | 165.41 | | | | |
| Cowfold | 62,520.00 | 74.15 | 149.53 | 223.68 | | | | |
| Henfield | 236,145.00 | 87.49 | 149.53 | 237.02 | | | | |
| Itchingfield | 64,000.00 | 84.49 | 149.53 | 234.02 | | | | |
| Lower Beeding | 36,110.00 | 66.66 | 149.53 | 216.19 | | | | |
| North Horsham | 327,769.00 | 37.65 | 149.53 | 187.18 | | | | |
| Nuthurst | 46,000.00 | 43.55 | 149.53 | 193.08 | | | | |
| Parham | 4,842.00 | 38.83 | 149.53 | 188.36 | | | | |
| Pulborough | 214,079.00 | 84.70 | 149.53 | 234.23 | | | | |
| Rudgwick | 96,940.00 | 69.51 | 149.53 | 219.04 | | | | |
| Rusper | 32,276.00 | 35.57 | 149.53 | 185.10 | | | | |
| Shermanbury | 22,020.00 | 76.38 | 149.53 | 225.91 | | | | |
| Shipley | 32,124.30 | 50.65 | 149.53 | 200.18 | | | | |
| Slinfold | 56,892.00 | 63.18 | 149.53 | 212.71 | | | | |
| Southwater | 651,993.00 | 144.05 | 149.53 | 293.58 | | | | |
| Steyning | 254,680.00 | 99.27 | 149.53 | 248.80 | | | | |
| Storrington & Sullington | 230,577.00 | 70.22 | 149.53 | 219.75 | | | | |
| Thakeham | 58,428.00 | 58.02 | 149.53 | 207.55 | | | | |
| Upper Beeding | 174,075.00 | 120.28 | 149.53 | 269.81 | | | | |
| Warnham | 73,217.05 | 73.99 | 149.53 | 223.52 | | | | |
| Washington | 40,429.00 | 37.30 | 149.53 | 186.83 | | | | |
| West Chiltington | 139,007.00 | 63.50 | 149.53 | 213.03 | | | | |
| West Grinstead | 69,500.00 | 53.12 | 149.53 | 202.65 | | | | |
| Wiston | 4,156.00 | 38.48 | 149.53 | 188.01 | | | | |
| Woodmancote | 8,675.00 | 31.82 | 149.53 | 181.35 | | | | |
| Horsham Town - Special charge | 299,140.00 | 25.46 | 149.53 | 174.99 | | | | |

being the amounts given by adding to the amount at (f) above the amounts of the special items relating to the dwellings in those parts of the Council's area mentioned above, calculated by the Council, in accordance with section 34(3) of the Act, as the basic amounts of its Council Tax for the year for dwellings in those parts of its area to which one or more special items relate.

4. To note that the County Council have proposed precepts and the Sussex Police and Crime Commissioner has notified precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table below:

| Band Authority | Α | В | С | D | E | F | G | н |
|--|--------|----------|----------|----------|----------|----------|----------|----------|
| West Sussex County Council | 922.38 | 1,076.11 | 1,229.84 | 1,383.57 | 1,691.03 | 1,998.49 | 2,305.95 | 2,767.14 |
| Band Authority | Α | В | С | D | E | F | G | Н |
| Sussex Police and Crime Commissioner | 126.61 | 147.71 | 168.81 | 189.91 | 232.11 | 274.31 | 316.52 | 379.82 |

a. to delegate authority to the Director of Corporate Resources and S151 officer to amend the County precept in section 4 of the report and the aggregate amounts in section 5 of the report, if so notified by West Sussex County Council following the County's budget setting meeting at Council on 15 February 2019.

The Horsham District Figures are shown below:-

| Band Authority | Α | В | С | D | E | F | G | Н |
|-----------------------------|-------|--------|--------|--------|--------|--------|--------|--------|
| Horsham District Council | 99.69 | 116.30 | 132.92 | 149.53 | 182.76 | 215.99 | 249.22 | 299.06 |

5. That, having calculated the aggregate in each case of the amounts at 3 and 4 above the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2019/20 for each part of its area and for each of the categories of dwellings:

| BAND | Α | В | С | D | Е | F | G | Н |
|----------------------------------|----------|----------|----------|----------|----------|----------|----------|----------|
| | £ | £ | £ | £ | £ | £ | £ | £ |
| | | | | | | | | |
| Amberley | 1,193.48 | 1,392.39 | 1,591.30 | 1,790.21 | 2,188.04 | 2,585.86 | 2,983.69 | 3,580.42 |
| Ashington | 1,207.82 | 1,409.12 | 1,610.42 | 1,811.72 | 2,214.32 | 2,616.93 | 3,019.54 | 3,623.44 |
| Ashurst | 1,200.26 | 1,400.30 | 1,600.35 | 1,800.38 | 2,200.47 | 2,600.55 | 3,000.65 | 3,600.77 |
| Billingshurst | 1,205.21 | 1,406.07 | 1,606.94 | 1,807.80 | 2,209.53 | 2,611.27 | 3,013.01 | 3,615.60 |
| Bramber | 1,184.39 | 1,381.78 | 1,579.18 | 1,776.58 | 2,171.37 | 2,566.16 | 2,960.97 | 3,553.15 |
| Broadbridge Heath | 1,182.72 | 1,379.84 | 1,576.96 | 1,774.07 | 2,168.31 | 2,562.55 | 2,956.80 | 3,548.15 |
| Coldwaltham | 1,171.18 | 1,366.37 | 1,561.57 | 1,756.76 | 2,147.15 | 2,537.54 | 2,927.94 | 3,513.52 |
| Colgate | 1,159.27 | 1,352.47 | 1,545.69 | 1,738.89 | 2,125.31 | 2,511.73 | 2,898.16 | 3,477.78 |
| Cowfold | 1,198.12 | 1,397.80 | 1,597.49 | 1,797.16 | 2,196.53 | 2,595.90 | 2,995.28 | 3,594.33 |
| Henfield | 1,207.01 | 1,408.17 | 1,609.34 | 1,810.50 | 2,212.83 | 2,615.16 | 3,017.51 | 3,621.00 |
| Itchingfield | 1,205.01 | 1,405.83 | 1,606.67 | 1,807.50 | 2,209.16 | 2,610.83 | 3,012.50 | 3,615.00 |
| Lower Beeding | 1,193.12 | 1,391.97 | 1,590.82 | 1,789.67 | 2,187.37 | 2,585.08 | 2,982.79 | 3,579.34 |
| North Horsham | 1,173.78 | 1,369.40 | 1,565.04 | 1,760.66 | 2,151.92 | 2,543.18 | 2,934.44 | 3,521.32 |
| Nuthurst | 1,177.71 | 1,373.99 | 1,570.28 | 1,766.56 | 2,159.13 | 2,551.70 | 2,944.28 | 3,533.12 |
| Parham | 1,174.57 | 1,370.32 | 1,566.08 | 1,761.84 | 2,153.36 | 2,544.88 | 2,936.41 | 3,523.68 |
| Pulborough | 1,205.15 | 1,406.00 | 1,606.86 | 1,807.71 | 2,209.42 | 2,611.13 | 3,012.86 | 3,615.42 |
| Rudgwick | 1,195.02 | 1,394.18 | 1,593.36 | 1,792.52 | 2,190.86 | 2,589.19 | 2,987.54 | 3,585.04 |
| Rusper | 1,172.39 | 1,367.78 | 1,563.18 | 1,758.58 | 2,149.37 | 2,540.16 | 2,930.97 | 3,517.15 |
| Shermanbury | 1,199.60 | 1,399.53 | 1,599.46 | 1,799.39 | 2,199.25 | 2,599.11 | 2,998.99 | 3,598.78 |
| Shipley | 1,182.45 | 1,379.52 | 1,576.60 | 1,773.66 | 2,167.81 | 2,561.96 | 2,956.11 | 3,547.33 |
| Slinfold | 1,190.80 | 1,389.26 | 1,587.73 | 1,786.19 | 2,183.12 | 2,580.05 | 2,976.99 | 3,572.38 |
| Southwater | 1,244.71 | 1,452.16 | 1,659.61 | 1,867.06 | 2,281.96 | 2,696.86 | 3,111.77 | 3,734.11 |
| Steyning | 1,214.86 | 1,417.33 | 1,619.81 | 1,822.28 | 2,227.23 | 2,632.18 | 3,037.14 | 3,644.56 |
| Storrington & Sullington | 1,195.49 | 1,394.73 | 1,593.99 | 1,793.23 | 2,191.72 | 2,590.22 | 2,988.72 | 3,586.46 |
| Thakeham | 1,187.36 | 1,385.24 | 1,583.14 | 1,781.03 | 2,176.81 | 2,572.59 | 2,968.38 | 3,562.05 |
| Upper Beeding | 1,228.86 | 1,433.67 | 1,638.48 | 1,843.29 | 2,252.90 | 2,662.52 | 3,072.15 | 3,686.57 |
| Warnham | 1,198.01 | 1,397.67 | 1,597.34 | 1,797.00 | 2,196.34 | 2,595.67 | 2,995.01 | 3,594.01 |
| Washington | 1,173.55 | 1,369.13 | 1,564.73 | 1,760.31 | 2,151.49 | 2,542.67 | 2,933.86 | 3,520.62 |
| West Chiltington | 1,191.01 | 1,389.51 | 1,588.01 | 1,786.51 | 2,183.51 | 2,580.51 | 2,977.52 | 3,573.02 |
| West Grinstead | 1,184.09 | 1,381.44 | 1,578.79 | 1,776.13 | 2,170.83 | 2,565.52 | 2,960.23 | 3,552.26 |
| Wiston | 1,174.33 | 1,370.05 | 1,565.78 | 1,761.49 | 2,152.93 | 2,544.37 | 2,935.83 | 3,522.98 |
| Woodmancote | 1,169.90 | 1,364.87 | 1,559.86 | 1,754.83 | 2,144.80 | 2,534.76 | 2,924.73 | 3,509.67 |
| Horsham Town - Special charge | 1,165.65 | 1,359.92 | 1,554.20 | 1,748.47 | 2,137.02 | 2,525.57 | 2,914.12 | 3,496.94 |

6. To note that the Council 's basic amount of Council Tax for 2019/20 is not excessive in accordance with principles approved under Section 52ZB Local Government Finance Act 1992.

Horsham District Council Tax Band D

| 2018/19 | 2019/20 | Council Tax increase |
|---------|---------|----------------------|
| £150.28 | £154.34 | £4.06 (or 2.7%) |

As the billing Authority the Council has not been notified by a major precepting authority that its relevant basic amount of Council Tax for 2019/20 is excessive and that the billing authority is not required to hold a referendum in accordance with Section 522K Local Government Act 1992.

7. There are no changes to the Council Tax discount policies.

Reasons for Recommendations

To meet the Council's statutory requirement to set a Council Tax.

| Background Papers | Report to Cabinet 24 January 2019 |
|-------------------|--|
| Consultation | None |
| Wards Affected | All |
| Contact | Dominic Bradley, Head of Finance, 01403 215302 |

Background Information

1 Introduction

1.1 The purpose of this report is to enable the Council to calculate and set the Council Tax for 2019/20.

Background / actions taken to date

1.2 The Cabinet met on 24 January 2019 and received a report from the Director of Corporate Resources on the 2019/20 Budget and the Medium Term Financial Strategy. The report was accepted and recommendations made to Council to agree the revenue and capital budgets for 2019/20 and the Special Expenses for the unparished area. The recommendation was to increase the District-wide Council Tax by £3.93 from £145.60 to £149.53 and set the Special Charge on the unparished area at £25.46.

2 Statutory and Policy Background

2.1 The statutory requirements for the Council Tax resolution are contained in the Local Government Finance Act 1992 as amended by the Localism Act 2011. The Local Authorities (Standing Orders) (England) (Amendment) Regulations 2014 came into force on 25 February 2014 and require that immediately after any vote is taken at a budget decision meeting of an authority there must be recorded in the minutes of the proceedings of that meeting the names of the persons who cast a vote for the decision or against the decision or who abstained from voting.

3 Details

- 3.1 Precept requirements have been received from all the parishes within the district and from West Sussex County Council and the Sussex Police and Crime Commissioner. These figures, together with the proposed District tax and Special Charge are incorporated in the detailed tables included in the Council Tax resolution.
- 3.2 The Council Tax discount policies remain unchanged as summarised below:
 - Horsham District Council will not award any discount period on empty and unfurnished homes; 100% council tax will be payable.
 - Horsham District Council will not award any discretionary discount for vacant property; 100% council tax will be payable.
 - Horsham District Council has determined that Council Tax payable in respect of long-term empty properties (over 2 years) will be 100% of Council Tax due plus an additional premium of 50% of Council Tax due.
 - Horsham District Council will not award a Council Tax discount on second homes; 100% council tax will be payable.

4 Other courses of action considered but rejected

4.1 The Council is required to set a Council Tax. No other course of action has been considered.

5 Resource consequences

5.1 The financial consequences of the proposed budget have been included in the report to Cabinet. The staffing consequences of the proposed budget have been included in the report to Cabinet.

6 Legal consequences

6.1 The Council Tax in England and Wales is provided for and governed by the provisions of the Local Government Finance Act 1992. Within this Act, the Council is designated as a "Billing Authority", responsible for the billing, collection and enforcement of Council Tax.

7 Risk assessment

7.1 The Council's reliance on central government controlled funding and balancing the Medium Term Financial Strategy is captured on the Corporate Risk Register at CRR01. This is regularly reviewed and updated and is monitored at every Audit Committee meeting.

8 Other considerations

- 8.1 The Equality Act 2010 includes a public sector equality duty which requires Councils when exercising functions to have due regard to the need to eliminate discrimination, harassment and victimisation and other conduct prohibited under the Act and to advance equality of opportunity and foster good relations between those who share a "protected characteristic and those who do not share that protected characteristic". When a Budget proposal has implications for people covered by the Equality Act 2010, the Council must take account of the Equality Duty and any particular impact on the protected group. There are no equality implications in regards to this proposed budget.
- 8.2 There are no consequences of any action proposed in respect of Crime & Disorder; Human Rights; Diversity and Sustainability.

Capital Expenditure and Financing: The Council is asked to approve the projected capital expenditure and financing below. It includes the capital programme in this report and estimates of capital spend that may become necessary during the period of the medium term financial strategy. It is one of the prudential indicators required by the CIPFA Prudential Code.

| £millions | 2017/18 Actual £000 | 2018/19 Revised £000 | 2019/20 Revised £000 | 2020/21 Revised £000 | 2021/22 Estimate £000 |
|----------------------|---------------------------|----------------------------|----------------------------|----------------------------|-----------------------------|
| Projected Capital | 28.2 | 15.5 | 19.7 | 11.6 | 11.9 |
| Expenditure | | | | | |
| Financed by: | | | | | |
| External resources | 1.7 | 3.6 | 4.7 | 6.3 | 5.3 |
| Internal Resources * | 11.1 | 8.0 | 11.3 | 5.3 | 6.6 |
| Debt | 15.4 | 3.9 | 3.7 | 0.0 | 0.0 |
| Total Financing | 28.2 | 15.5 | 19.7 | 11.6 | 11.9 |

* Includes use of New Homes Bonus

The term 'Debt' used above does not automatically lead to external borrowing as the Council can use funds it holds in reserves and working capital which is usually termed 'internal borrowing'. Over time all debt whether it be internal or external borrowing must be repaid, and this is therefore replaced over time by other financing, usually from revenue which is known as minimum revenue provision (MRP). The current planned MRP payments are as follows:

| £millions | 2017/18 | 2018/19 | 2019/20 | 2020/21 | 2021/22 |
|-----------|---------|----------|---------|---------|---------|
| | actual | forecast | budget | budget | budget |
| MRP | 0.92 | 0.87 | 0.85 | 0.94 | 0.94 |

The Council's cumulative outstanding amount of debt finance is measured by the Capital Financing Requirement (CFR). This increases with new debt-financed capital expenditure and reduces with MRP and any capital receipts used to replace debt. The CFR is expected to increase by £3m during 2019/20. The Council's estimated CFR is as follows:

| £millions | 31.3.2018 | 31.3.2019 | 31.3.2020 | 31.3.2021 | 31.3.2022 |
|-----------|-----------|-----------|-----------|-----------|-----------|
| | actual | forecast | budget | budget | budget |
| CFR | 30.4 | 33.5 | 36.4 | 35.4 | 34.5 |

Asset disposals: Capital assets may be sold and the proceeds, known as capital receipts, spent on new assets. Repayments of loans and investments also generate capital receipts. The Council projects capital receipts as follows:

| | 2017/18 | 2018/19 | 2019/20 | 2020/21 | 2021/22 |
|-------|---------|---------|---------|---------|---------|
| TOTAL | 1.719 | 1.403 | 1.653 | 3.329 | 5.805 |

Treasury Management

Treasury management is concerned with keeping sufficient but not excessive cash available to meet the Council's spending needs, while managing the risks involved. It involves both borrowing and investing both of which activities have their own control framework.

Borrowing strategy The Council's only borrowing is £4m which is being repaid on 31 March 2019. No further borrowing is planned next financial year but the Council could find itself in a position which calls for some borrowing. In that circumstance the main objectives when borrowing would be to achieve a low but certain cost of finance while retaining flexibility.

Debt compared to CFR: Projected levels of the Council's total outstanding debt) are shown below, compared with the Capital Financing Requirement. Statutory guidance is that debt should remain below the Capital Financing Requirement, except in the short-term. As can be seen from the table the Council expects to comply with this in the medium term. The Council is relying on 'internal borrowing' i.e. using reserves and other cash resources that it holds rather than borrow from external sources, which is considered to be sustainable in the medium term.

| £millions | 31.3.2018 actual | 31.3.2019 forecast | 31.3.2020 budget | 31.3.2021 budget | 31.3.2022 budget |
|------------------------|---------------------|-----------------------|---------------------|---------------------|---------------------|
| Debt (incl. leases) | 4 | 4 | 0 | 0 | 0 |
| CFR | 30.4 | 33.5 | 36.4 | 35.4 | 34.5 |

Leases: From 2020/21 the Council will have to follow new accounting treatment that will bring assets held under operating leases into the debt and CFR figures above. Estimates of this will be shown in next year's figures and will affect the above table and the limits below.

The affordable borrowing limit: Irrespective of plans to borrow or not the Council is legally obliged to set an affordable borrowing limit (also termed the authorised limit for external debt) each year. In line with statutory guidance, a lower "operational boundary"

| £millions | 2018/19 limit | 2019/20 limit | 2020/21 limit | 2021/22 limit |
|--|------------------|------------------|------------------|------------------|
| Authorised limit – borrowing | 17 | 15 | 15 | 15 |
| Authorised limit – leases | 1 | 1 | 1 | 1 |
| Authorised limit – total external debt | 18 | 16 | 16 | 16 |
| Operational boundary – borrowing | 9 | 0 | 0 | 0 |
| Operational boundary – leases | 0 | 0 | 0 | 0 |
| Operational boundary – total external debt | 9 | 0 | 0 | 0 |

is also set as a warning level should debt approach the limit. Although no borrowing is planned, limits are set in case a need develops in 2019/20.

Treasury investments: The Council prioritises security and liquidity over yield, minimising risk rather than maximising returns. Cash that is likely to be spent in the near term is invested securely, for example with the government, other local authorities or selected high-quality banks, to minimise the risk of loss. Money that will be held for longer terms is invested more widely, including in bonds, shares and property, to balance the risk of loss against the risk of receiving returns below inflation. Both near-term and longer-term investments may be held in pooled funds, where an external fund manager makes decisions on which particular investments to buy and the Council may request its money back at short notice. The future longer term investments in the table below are strategic pooled funds that the council intends to hold for the longer term although they can be sold if required. Investable balances are expected to be stable in the region of £20m in the medium term.

| | 31.3.2018 actual | 31.3.2019 forecast | 31.3.2020 budget | 31.3.2021 budget | 31.3.2022 budget |
|----------------------------|---------------------|-----------------------|---------------------|---------------------|---------------------|
| Near-term investments | 20.0 | 14 | 3 | 4 | 8 |
| Longer-term investments | 17.6 | 17 | 17 | 17 | 17 |
| TOTAL | 37.6 | 31 | 20 | 21 | 25 |

Treasury investment governance: Decisions on treasury management investment and borrowing are made daily and are therefore delegated to the Director of Corporate Resources and staff, who must act in line with the Treasury Management Strategy as approved by the Council following scrutiny and recommendation by the Audit Committee. The Audit Committee also receives a mid-year and full year report and is responsible for scrutinising treasury management.

Service and Commercial Investment Strategy

Investment for service purposes - Governance: Decisions on service investments are made by the full Council after the relevant Head of Service has submitted a comprehensive analysis in consultation with the Director of Corporate Resources and must meet the criteria and limits. Most loans and shares are capital expenditure and will therefore also have to be approved as part of the capital programme in the Budget report or by full Council.

Commercial activities: To support its services the Council invests in commercial property. Commercial property investments are currently valued at £47m and they provide a net return after direct costs of 6.6%.

Risks of commercial property: The Council recognises the higher risk on commercial investment compared with treasury investments. The principal risk exposures include individual vacancies, falls in market value, and economic factors. Individual property risks are monitored and managed by the Head of Property. In order that commercial investments remain proportionate to the financial capacity of the Council, this strategy sets an overall maximum investment limit at £60m. Should income not meet expectations the Council holds at least £6m of general reserves to cover any shortfall in the short term while the Head of Property reviews the performance of the portfolio.

Other liabilities: The Council also has liabilities that it must seek to risk manage which this strategy covers. The Council has set aside £1.8m to cover risks of Business Rates Appeals. The Council is also at risk of having to pay for historic insurance claims but has not put aside any money because there is no reasonable assessment of the amount required. The Council is also committed to making future payments to cover its pension fund deficit should it arise.

Revenue Budget Implications: Although capital expenditure is not charged directly to the revenue budget, interest payable on loans and MRP are charged to revenue, offset by any investment income receivable. The net annual charge is known as financing costs; this is compared to the net revenue stream i.e. the amount funded from Council Tax, business rates and general government grants. The table below shows the proportion is small as the investment income earned largely balance out financing costs.

| | 2017/18 actual | 2018/19 forecast | 2019/20 budget | 2020/21 budget | 2021/22 budget |
|----------------------------------|-------------------|---------------------|-------------------|-------------------|-------------------|
| Financing costs (£m) | 0.1 | 0.25 | 0.01 | 0.05 | -0.02 |
| Proportion of net revenue stream | 1% | 2% | 0% | 1% | 0% |

New Homes Bonus (NHB) – January 2019

Appendix H

| | Figure i | 2011/12 | 2012/13 | 2013/14 | 2014/15 | 2015/16 | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | 2021/22 | 2022/23 |
|-----------------------|----------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| 5 years in 2017/18 | 2011/12 | 379 | 379 | 379 | 379 | 379 | 379 | | | | | | |
| 4 years from 2018/19 | 2012/13 | | 390 | 390 | 390 | 390 | 390 | | | | | | |
| | 2013/14 | | | 397 | 397 | 397 | 397 | 397 | | | | | |
| | 2014/15 | | | | 776 | 776 | 776 | 776 | | | | | |
| | 2015/16 | | | | | 994 | 994 | 994 | 994 | | | | |
| | 2016/17 | | | | | | 1,462 | 1,462 | 1,462 | 1,462 | | | |
| 0.4% baseline | 2017/18 | | | | | | | 1,186 | 1,186 | 1,186 | 1,186 | | |
| 0.4% baseline | 2018/19 | | | | | | | | 1,185 | 1,185 | 1,185 | 1,185 | |
| 0.4% baseline | 2019/20 | | | | | | | | | 974 | 974 | 974 | 974 |
| 0.4% baseline | 2020/21 | | | | | | | | | | 1,000 | 1,000 | 1,000 |
| 0.4% baseline | 2021/22 | | | | | | | | | | | 1,000 | 1,000 |
| 0.4% baseline | 2022/23 | | | | | | | | | | | | 1,000 |
| | | 379 | 769 | 1,166 | 1,942 | 2,936 | 4,398 | 4,815 | 4,827 | 4,807 | 4,345 | 4, 159 | 3,974 |
| Used to | o fund revenue | 0 | 0 | 1,166 | 1,166 | 1,166 | 1,166 | 700 | 0 | 0 | 0 | 0 | 0 |
| Used for BBH | leisure centre | 0 | 0 | | | 0 | | | 4,500 | 2,000 | 500 | 0 | 0 |
| Used for invest | tment property | | | | | | , | | , | 3,000 | | 3,000 | 3,000 |
| One-off neighbourhood | | | | | | | | | 150 | | | | |
| Added to / (drawn fr | | | 769 | 0 | 776 | 1,770 | 1,232 | -885 | | | 845 | 1,159 | 974 |
| Total R | eserve figure | 379 | 1,148 | 1,148 | 1,924 | 3,694 | 4,926 | 4,041 | 4,218 | 4,025 | 4,870 | 6,029 | 7,003 |

Notes:

The December 2018 Provisional Settlement confirmed the mechanism of NHB stayed the same for payments in 2019/20. The 0.4% baseline is the amount which needs to be exceeded before any NHB payments are made. Measured against the total band D equivalents in the district, 0.4% equates to approximately 250 additional houses a year before we receive anything in 2019/20. No decision has been made by central government on the future of NHB and therefore the projected figures in *red italics* are subject to an announcement being made in future settlements. The latter year scenarios also assume house building continues at the same rate which may not be the case if the economy slows down.

Reliance on NHB to support revenue was tapered down to nil in 2018/19. We have taken measures to increase income and phase in additional spending reductions to balance the budget as new homes bonus cannot be considered a permanent source of income, especially if it is included in 75% localisation of business rates in the 2020s. The table assumes that NHB reserve is used to fully fund the capital project at Broadbridge Heath (BBH) leisure centre (and running track) as previously approved by Cabinet. It also assumes that the £3m of commercial property investment each year starts to be funded from NHB once the BBH leisure centre is paid for, thus financing the purchases and reducing the MRP charge of an unfinanced asset.

| | | | | | | | - | | | | | | Appendix A |
|-----------------------|----------------------------------|-------------------------|----------|------------------------|-----------------------|-------------------|------------------|-------------|-----------------------------|----------|----------------------|----------|-----------------------|
| | | 2019/20 Budget in £'000 | | | | | | | | | | | |
| Prior year Budget* | | Employee | Premises | Transport and plant | Supplies and services | Contract payments | Capital costs | Expenditure | Grants and contributions | Interest | Customer Receipts | Income | Net ** Expenditure |
| 279 | Chief Executive Office | 277 | 0 | - | - | 0 | 0 | 284 | 0 | 0 | 0 | 0 | 284 |
| 531 | Democratic Rep | 14 | 0 | 18 | 500 | 0 | 0 | 532 | 0 | 0 | 0 | 0 | 532 |
| 466 | Communications | 411 | 0 | 0 | | 0 | 0 | 486 | 0 | 0 | (10) | (10) | 476 |
| 129 | Director of Corporate Resources | 131 | 0 | - | - | 0 | 0 | - | 0 | 0 | - | 0 | 132 |
| 210 | Benefit Payments | 0 | 0 | - | | 31,490 | 0 | - , - | (30,580) | 0 | (1,050) | (31,630) | 85 |
| 1,063 | Revenues Contract | 0 | 0 | | | 1,084 | 0 | / | 0 | 0 | - | 0 | 1,084 |
| (509) | Revenues And Benefits | 0 | 0 | - | | 0 | 0 | - | (398) | 0 | <u> </u> | (509) | (499) |
| 218 | Policy And Performance | 153 | 0 | 0 | - | 0 | 0 | - | 0 | 0 | - | 0 | 157 |
| 625 | Legal | 696 | 0 | - | | 0 | 0 | | 0 | 0 | (70) | (70) | 726 |
| 360 | Democratic Services | 205 | 0 | - | | 0 | 0 | | (6) | 0 | (3) | (9) | 360 |
| 1,377 | Finance Corporate | 450 | 0 | - | | 229 | 877 | 1,834 | 0 | (913) | 38 | (875) | 959 |
| 786 | Finance Accountancy | 672 | 0 | - | - | 19 | 0 | - | 0 | 0 | - | 0 | 821 |
| 1,752 | ICT | 854 | 0 | | , | 0 | 0 | / | (100) | 0 | - | (100) | 1,790 |
| 497 | Human Resources | 448 | 0 | | | 0 | 0 | | 0 | 0 | 0 | 0 | 546 |
| 126 | Director of Community Services | 131 | 0 | - | | 0 | 0.0 | | 0 | 0 | - | 0 | 132 |
| 756 | Community Development | 302 | 3 | 2 | | 0 | 0 | | (2) | 0 | (| (75) | 689 |
| 276 | Community Safety | 572 | 3 | 24 | 228 | 25 | 0 | | (411) | 0 | () | (491) | 361 |
| 241 | Museums | 160 | 70 | 0 | | 0 | 0 | | 0 | 0 | (49) | (49) | 242 |
| 306 | Capitol | 742 | 258 | 2 | , | 0 | 0 | , | 0 | 0 | () / | (1,936) | 154 |
| (156) | Leisure Services | 218 | 104 | 5 | | 78 | 0 | | (84) | 0 | · · · / | (953) | (386) |
| 1,019 | Parks | 657 | 429 | 3 | | 4 | 0 | 1,395 | (39) | 0 | (| (506) | 889 |
| (30) | Health And Welbeing | 243 | 8 | 4 | | 0 | 0 | | (273) | 0 | (- / | (311) | (28) |
| 1,191 | Litter And Cleansing | 841 | 85 | 11 | | 0 | 0 | , | 2 | 0 | (- / | (23) | 1,181 |
| 1,260 | Vehicle And Plant | 206 | 0 | , | 74 | 0 | 0 | , | 0 | 0 | · · · / | (20) | 1,451 |
| 213 | Operations | 2,696 | 0 | 11 | - | 38 | 0 | / | (1,205) | 0 | () / | (2,774) | 208 |
| (95) | Trade waste | 345 | 0 | 1 | 932 | 0 | 0 | / - | (50) | 0 | () = = / | (1,303) | (25) |
| 658 | Environmental Services/Licensing | 1,077 | 0 | - | | 0 | 0 | , | 0 | 0 | (/ | (600) | 669 |
| 375 | Customer Services | 360 | 0 | - | | 0 | 0 | - | 0 | 0 | · · · / | (10) | 471 |
| | Housing | 0 | 0 | - | | 0 | 0 | | 0 | 0 | - | 0 | 155 |
| 563 | Housing Needs | 552 | 5 | 6 | | 0 | 0 | | (244) | 0 | (===/ | (395) | 530 |
| (580) | Housing Services | 10 | 337 | 0 | | 0 | 0 | | 0 | 0 | 1 | (840) | (475) |
| 128 | Director of Place | 127 | 0 | 0 | | 0 | 0 | | 0 | 0 | - | 0 | 127 |
| (37) | Building Control | 770 | 4 | =0 | | 0 | 0 | | (325) | 0 | (/ | (891) | (43) |
| 558 | Development | 1,641 | 2 | 6 | | 0 | 0 | / | (80) | 0 | (/ / | (1,655) | 306 |
| 1,041 | Spatial Planning | 909 | 7 | 4 | | 0 | 0 | / - | (113) | 0 | · · · · · | (120) | 1,132 |
| 647 | Property And Facilities | 527 | 0 | | | 0 | 0 | | 0 | 0 | · · / | (1) | 617 |
| 493 | Operational Buildings | 0 | 352 | 0 | - | 0 | 0 | ÷=. | 0 | 0 | - | 0 | 514 |
| (3,378) | Investment Properties | 0 | 411 | 0 | - | 5 | 0 | | 0 | 0 | () / | (4,139) | (3,481) |
| 27 | Operational Buildings | 0 | 67 | 0 | | 0 | 0 | 97 | 0 | 0 | (/ | (63) | 35 |
| 435 | Economic Development | 306 | 49 | 2 | | 0 | 0 | | 0 | 0 | · · / | (72) | 509 |
| (2,950) | Parking Services | 699 | 1,053 | 2 | 487 | 0 | 0 | 2,240 | (236) | 0 | (4,800) | (5,037) | (2,796) |
| 10,877 | Total | 18.404 | 3,246 | 1.332 | 9.226 | 32,971 | 877 | 66.055 | (34,142) | (913) | (20,411) | (55,465) | 10,589 |
| (163) | Less Capitalised salaries | | 0,2-70 | 1,002 | 0,220 | , | 0.1 | 30,000 | (, - / | (0.0) | | (00,100) | (154) |
| 10,714 | Total | 1 | | | | | | | | | | | 10,435 |
| | | | | | | | | | | | | | , |
| Prior year Budget | | 17,862 | 2,866 | 1,096 | 7,982 | 33,033 | 1,035 | 63,874 | (33,632) | (728) | (18,637) | (52,997) | 10,877 |
| | | | | | | | | | | | | | |

*Reflecting any 18/19 and 19/20 restructures ** There will be small rounding differences within the figures to the nearest thousand.

| | Current year | Next year | Future year | Future year | Future year |
|---|---------------------|--------------------|--------------|--------------------|--------------------|
| Description 100059 - RIVERSIDE WALK PROJECT-HORMARE | Forecast 18/19 | budget 19/20 | budget 20/21 | budget 21/22 | budget 22/23 |
| 100318 - 96 ACT-DISABLED FACILITY GRANT | 10,890 1,250,000 | 0 1,250,000 | 0 1,250,000 | 0 1,250,000 | 0 1,250,000 |
| 100319 - ACT-HOME REPAIR ASSIST. GRANT | 75,000 | 1,230,000 | 1,230,000 | 1,230,000 | 125,000 |
| 100322 - HOUSING ENABLING GRANTS | 509,000 | 1,000,000 | 2,000,000 | 3,000,000 | 5,000,000 |
| 100354 - SWAN WALK CENTRE | 0 | 300,000 | 0 | 0 | 0 |
| 100384 - HILLSIDE PARK, SMALL DOLE, SAFETY WORKS | 4,197 | 0 | 0 | 0 | 0 |
| 100396 - VEHICLES - NEW 100407 - DISASTER RECOVERY | 280,000 | 564,000 | 120,000 | 305,000 | 200,000 |
| 100411 - LAN - HDC | 7,389 | 0 | 0 | 0 | 0 |
| 100414 - BBHLC-NEW BUILD | 5,942,330 | 2,700,000 | 500,000 | 0 | 0 |
| 100416 - HDC-WINDOWS7+MS OFFICE2010ROLLOUT | 19,871 | 0 | 0 | 0 | 0 |
| 100421 - PIRIES PLACE CARPARK | 3,911,200 | 3,726,217 | 0 | 0 | 0 |
| 100423 - ENERGY EFFICIENCY IMPROVEMENTS | 35,000 | 0 | 0 | 0 | 0 |
| 100424 - ICT PROJECTS | 50,000 | 0 | 0 | 0 | 0 |
| 100432 - HOP OAST DEPOT REALIGNMENT 100438 - CORPORATE PROVISION - ASSET ENHANCEMENT | 63,452 | 0 | 0 | 0 | 0 |
| 100447 - COMMERCIAL ESTATES - GENERAL | 50,000 20,000 | 50,000 100,000 | 500,000 | 500,000 100,000 | 500,000 100,000 |
| 100453 - PIRIES PLACE CAR PAR LIFT | 76,635 | 100,000 | 100,000 | 100,000 | 100,000 |
| 100454 - FORUM CAR PARK LIFT | 17,529 | 0 | 0 | 0 | 0 |
| 100465 - BISHOPRIC REFURBISHMENT / ENHANCEMENT | 34,420 | 200,000 | 0 | 0 | 0 |
| 100468 - TEMP ACCOM APARTMENTS (BISHOPRIC) | 56,834 | 0 | 0 | 0 | 0 |
| 100473 - COMMERCIAL PROPERTY INVESTMENT FUND | 523,884 | 3,000,000 | 3,000,000 | 5,476,116 | 0 |
| 100477 - HORSHAM PARK POND IMPROVEMENTS | 0 | 25,325 | 0 | 0 | 0 |
| 100478 - BENNETS FIELD IMPROVEMENTS 100479 - WARNHAM NATURE RESERVE IMPROVEMENTS | 0 | 50,000 | 0 | 0 | 0 |
| 1004/3 - WARNHAW NATURE RESERVE IMPROVEMENTS 100483 - ANPR EXTENDED - HURST RD & DENNE RD | 38,292 9,418 | 363,242 | 0 | 0 | 0 |
| 100489 - MANOR FIELDS PLAY AREA | 0 | 24,311 | 0 | 0 | 0 |
| 100490 - HORSHAM PARK TENNIS COURT IMPROVEMENTS | 2,189 | 0 | 0 | 0 | 0 |
| 100491 - PIXIES HOLLOW FOOTBALL PITCH IMPROVEMENT | 17,549 | 0 | 0 | 0 | 0 |
| 100492 - RURAL CAR PARK INFRASTRUCTURE | 25,140 | 0 | 0 | 0 | 0 |
| 100496 - REDKILN PLAY AREA | 17,219 | 0 | 0 | 0 | 0 |
| 100497 - ROFFEY PLAY AREA | 100,000 | 0 | 0 | 0 | 0 |
| 100498 - ST MARY'S GARDEN OF REMEMBRANCE 100501 - PAVILIONS HURST ROAD CAR PARK | 46,891 | (0) | 0 | 0 | 0 |
| 100502 - OLD BARN PUMP ALLEY | 275,165 | 200,000 | 0 | 0 | 0 |
| 100503 - CHESWORTH FARM - NEW STORAGE FACILITY | 0 | 100,000 | 0 | 0 | 0 |
| 100505 - ROWAN DRIVE GARAGES, BILLINGSHURST | 344,897 | 1,300,000 | 0 | 0 | 0 |
| 100506 - PEARY CLOSE, HORSHAM | 1,101,679 | 250,000 | 0 | 0 | 0 |
| 100507 - LAND AT OAKHURST BUSINESS PARK - PHASE 4 | 67,740 | 0 | 0 | 0 | 0 |
| 100512 - BILLINGSHURST CAR PARK DEVELOPMENT | 75,000 | 75,000 | 0 | 0 | 0 |
| 100513 - ALBION WAY CONNECTIVITY - WORTHING ROAD | 0 | 200,000 | 0 | 0 | 0 |
| 100514 - HORSHAM TO SOUTHWATER - CYCLING & WALKING ROUTE 100515 - PAVILIONS LEGACY MAINTENANCE | 0 | 160,000 | 0 | 0 | 0 |
| 100516 - WARNHAM NATURE RESERVE - 1ST BOARDWALK REPLACEMENT | 59,256 25,000 | 60,745 0 | 0 | 0 | 0 |
| 100517 - HORSHAM PARK PLAY AREA IMPROVEMENTS | 78,428 | 0 | 0 | 0 | 0 |
| 100518 - PARKING CCTV | 30,000 | 0 | 0 | 0 | 0 |
| 100519 - PAY & DISPLAY MACHINES | 38,000 | 0 | 0 | 0 | 0 |
| 100520 - CAPITOL SOUND DESK REPLACEMENT | 35,058 | 0 | 0 | 0 | 0 |
| 100521 - SWAN WALK REDEVELOPMENT | 0 | 815,000 | 0 | 0 | 0 |
| 100522 - ROFFEY RECREATION GROUND REGENERATION PROJECT | 100,000 | 0 | 0 | 0 | 0 |
| 100523 - HORSHAM SKATE PARK 100524 - WEST STREET PLANTING | 0 | 250,000 | 0 | 0 | 0 |
| 100524 - WEST STREET PLANTING 100525 - RURAL CAR PARK - STEYNING (FLETCHERS CROFT) | 30,000 18,180 | 0 70,000 | 0 | 0 | 0 |
| 100526 - RURAL CAR PARK - HENFIELD (LIBRARY) | 18,180 73,182 | 70,000 | 0 | 0 | 0 |
| 100527 - GENERATOR - HOP OAST DEPOT | 15,000 | 50,000 | 0 | 0 | 0 |
| The Horsham District Experience - APP and website | 0 | 80,000 | 0 | 0 | 0 |
| Boardwalk Replacements - Southwater Country Park and Leechpool Woods | 0 | 38,000 | 0 | 0 | 0 |
| Billingshurst Bypass recreational path Imps - Northern Section Phase 1 | 0 | 45,000 | 0 | 0 | 0 |
| Billingshurst Bypass recreational path Imps – Northern Section Phase 2 | 0 | 30,000 | 0 | 0 | 0 |
| Horsham Park – New rubbish bins | 0 | 25,000 | 0 | 0 | 0 |
| Park House, Horsham Welcome Zones in Multi-Storey car parks | 0 | 300,000 70,000 | 0 | 0 | 0 |
| ANPR Replacement - Swan Walk, Forum, Piries Place, Hurst Rd car parks | | | | | |
| Storrington Mill Lane - Rural Car Park Improvements | 0 | 350,000 150,000 | 0 | 0 | 0 |
| Billingshurst Six Bells & Library car parks - Rural Car Park Improvements | 0 | 165,000 | 0 | 0 | 0 |
| Steyning Newmans Gardens - Rural Car Park Improvements | 0 | 130,000 | 0 | 0 | 0 |
| Local Cycling and Walking Infrastructure | 0 | 40,000 | 30,000 | 0 | 0 |
| Public Space CCTV Camera Replacement programme | 0 | 30,000 | 30,000 | 30,000 | 30,000 |
| Highwood Community Centre | 0 | 1,200,000 | 800,000 | 0 | 0 |
| Parkside Floor Plate improvements | 0 | 35,000 | 0 | 0 | 0 |
| Play sites improvements | 0 | 75,000 | 75,000 | 75,000 | 75,000 |
| TOTAL | 15,565,764 | 19,771,838 | 8,530,000 | 10,861,116 | 7,280,000 |